REVISED AGENDA KANSAS DEPARTMENT OF WILDLIFE, PARKS & TOURISM COMMISSION MEETING AND PUBLIC HEARING

Thursday, March 24 2016 Kansas Historical Society History Center 6425 SW 6th Ave, Topeka, Kansas

- I. CALL TO ORDER AT 1:00 p.m.
- II. INTRODUCTION OF COMMISSIONERS AND GUESTS
- III. ADDITIONS AND DELETIONS TO AGENDA ITEMS
- IV. APPROVAL OF THE January 7, 2016 MEETING MINUTES
- V. GENERAL PUBLIC COMMENT ON NON-AGENDA ITEMS
- VI. DEPARTMENT REPORT
 - A. Secretary's Remarks
 - 1. Agency and State Fiscal Status (Robin Jennison)
 - 2. 2016 Legislature (Chris Tymeson)
 - **B.** General Discussion
 - 1. LEPC RWP Update (Jim Pitman)
 - 2. iSportsman (Dustin Mengarelli)
 - 3. Habitat First Program (Jake George)
 - 4. Walleye Initiative (Doug Nygren)
 - 5. Guiding on Public Lands (Stuart Schrag)
 - 6. Threatened and Endangered Species Regulations (Chris Berens)
 - C. Workshop Session
 - 1. Webless Waterfowl Regulations (Richard Schultheis)
 - 2. Waterfowl Regulations (Tom Bidrowski)
- 3. KAR 115-25-9a. Deer; open season, bag limit, and permits; additional considerations; Fort Riley. (Lloyd Fox)
- VII. RECESS AT 5:00 p.m.
- VIII. RECONVENE AT 6:30 p.m.

- IX. RE-INTRODUCTION OF COMMISSIONERS AND GUESTS
- X. GENERAL PUBLIC COMMENT ON NON-AGENDA ITEMS
- XI. DEPARTMENT REPORT
 - D. Public Hearing
- 1. KAR 115-8-1. Department lands and waters: hunting, furharvesting, and discharge of firearms. (Stuart Schrag)
 - 2. KAR 115-25-7. Antelope; open season, bag limit, and permits. (Matt Peek)
 - 3. KAR 115-25-8. Elk; open season, bag limit, and permits. (Matt Peek)
 - 4. KAR 115-25-9. Deer; open season, bag limit, and permits. (Lloyd Fox)
 - 5. Secretary's Orders for Deer (Lloyd Fox)
- XII. OLD BUSINESS
- XIII. OTHER BUSINESS
 - A. Future Meeting Locations and Dates

XIV. ADJOURNMENT

If necessary, the Commission will recess on March 24, 2016, to reconvene March 25, 2016, at 9:00 a.m., at the same location to complete their business. Should this occur, time will be made available for public comment. If notified in advance, the department will have an interpreter available for the hearing impaired. To request an interpreter call the Kansas Commission of Deaf and Hard of Hearing at 1-800-432-0698. Any individual with a disability may request other accommodations by contacting the Commission Secretary at (620) 672-5911. The next commission meeting is scheduled for Thursday, April 21, 2016 at Great Plains Nature Center, Wichita, KS.

Kansas Department of Wildlife, Parks and Tourism Commission Meeting Minutes Thursday, January 7, 2016 K-State Alumni Center 1720 Anderson Ave., Manhattan, Kansas

Subject to Commission Approval

The January 7, 2016 meeting of the Kansas Wildlife, Parks and Tourism Commission was called to order by Chairman Gerald Lauber at 1:00 p.m. at the K-State Alumni Center, Manhattan. Chairman Lauber and Commissioners Emerick Cross, Tom Dill, Gary Hayzlett, Aaron Rider and Harrison Williams were present. Roger Marshall will be present in the evening.

II. INTRODUCTION OF COMMISSIONERS, STAFF AND GUESTS

The Commissioners and Department staff introduced themselves (Attendance roster - Exhibit A).

III. ADDITIONS AND DELETIONS TO AGENDA ITEMS

None

IV. APPROVAL OF THE October 22, 2015 MEETING MINUTES

Commissioner Gary Hayzlett moved to approve the minutes as corrected, Commissioner Harrison Williams second. *Approved.* (Minutes – Exhibit B).

V. GENERAL PUBLIC COMMENT ON NON-AGENDA ITEMS

Tom Loats, Overland Park – Lifelong Kansas resident and public land hunter. Concerned with guides and outfitters using public hunting land to make a living. At Cheyenne Bottoms on December 19, got set up first thing and broke holes in ice, about 10:30 guide with four clients set up between us and another party. For next four hours he shuttled in and out with twelve different clients interrupting everyone on the marsh; a 10-minute ordeal every time. This is only one of the dealings this year with guides, had several this year. Guides have to produce for their clients or they don't get paid and clients don't rebook. It forces people to set up in places they wouldn't normally go. Another thing that took place, was guys running ads for drop off and pick up service at Chevenne Bottoms for \$100, it has spawned things I have not seen before and competition is fiercer for public lands. Chairman Lauber – Don't disagree with how you feel. Need to talk about this in public lands discussion. We have made an effort to ask guides to register when using public lands, want to see how that has gone. Loats – In every state that touches Kansas it is illegal to guide on waterfowl management areas. That would be my ideal suggestion. South Dakota has a great plan, a lottery drawing to hunt ducks and pheasants there. I am not against guides, but should be curtailed to ground they own or lease or that they improve habitat on. Chairman Lauber – Can we discuss this again during public land discussion? Jennison – We've had discussions internally. Stuart is prepared to talk about this during public lands discussion.

Paul Shultz, Olathe – Same subject, a long list of questions, what is time frame when we discuss this? I have emailed all of you and have someone who responded back to me.

Chaston Hoeme – Concerns of mule deer population in western Kansas. Purchased either species antlerless tags to void them and take them out of circulation. Home range of farm is 20 miles, between Scott, Wichita and Gove counties. Did not see one mule deer in there. Father, Stacy Hoeme recorded numbers for last 20 years. Lack of conservation reserve acres that have been broken out. Concerned with drop off of population. Do something about antlerless-only eitherspecies deer tags, until changed we will continue purchase and void them. Chairman Lauber – Talked to other people where mule deer are, some say dropping off; some see a lot of deer. Commissioner Williams - Saw email and Lloyd can give more information. Hoeme - Watched October meeting and saw Mr. Fox say population was stable but moving west, but we are in west unit and there are none. Lloyd Fox – Surveys we do are in Wallace, Logan and Gove counties, but not where he is talking about, west edge of 7, 17 and 2; that area is in between where we are conducting surveys on an annual basis. Last year we eliminated all either-species antlerless-only permits in east part of units and cut back on resident and nonresident numbers. Our data is showing population is stable and east zone is where we cut back. Chairman Lauber – If we were to fund another survey in the area he is talking about it would take two to three years to get data? Fox – Could provide feedback with density information and classification structure of the deer (i.e. bucks, does, fawns). I would be glad to show him the numbers we have. Chairman Lauber – I am comfortable with the numbers, but I don't know how to fix what he describes. See what you can do, no recommendations. Fox – Put together proposals for research with Dave Haukus from Coop unit, will not begin immediately but down the line. Chairman Lauber – Do what you can do and be patient with us. Hoeme – Can we eliminate either-species antlerless-only tags? Chairman Lauber – Have complaints on mule deer tearing up crops and hay in the winter. Have to balance issues. Fox – Those permits are addressed through Secretary's Orders and will take another look at that in the next few months. Commissioner Hayzlett – Hunted in counties he suggested. When you do survey, how do you do that; talk to landowners? Fox – Off public highways and count deer as we encounter them there and estimate numbers. Do not go off of public roads, so it has some limitations. Commissioner Hayzlett – Getting same comments in my county and Wallace County, they are not seeing mule deer. How accurate is that if you stay on public road? Fox – Presume numbers less available than in big pastures back away from those roads. I will show trends and numbers this evening, to show how many mule deer in last ten years. Not a picture of marked decline. We do same routes every year. Chairman Lauber – Interested in seeing that and share with Mr. Hoeme. If don't see need for antlerless permits, so would like to reduce as much as we can.

Michael Pearce – Gerald, what part of state are they seeing more mule deer? Chairman Lauber – Hill City area.

Spencer Tomb, Manhattan – Welcome Commission and Secretary to Manhattan. Would like to see you do something about public access on local lakes, it is getting more difficult. I have been in Manhattan since 1974, better waterfowl hunting here, but through the years have lost access of

those lands for hunting and fishing. The infrastructure has deteriorated, roads have ceased to exist, bridges have not been rebuilt; the amount of public land, land still there, but access to it is gone; because of change in landowners, and where they used to welcome hunters on the land they are stopping it. Pendulum has swung away from people who want to walk in and carry decoys; one is almost 2,000 acres that you can't get to anymore on Tuttle Creek Lake. This ought to be examined. Also, a member of Riley County Fish and Game Association and we are writing a resolution to try and work from to improve access to public lands. Chairman Lauber – This is not Corp land? Tomb – This is corps land leased to the department for public hunting. Chairman Lauber – We will bare that in mind. Tomb – Used to be able to use field roads that the farmers used, but access to those roads is shut off now, even when the ground is frozen. I can't carry that many decoys now, I drag them. We have lost a lot of access; and pendulum has swung almost to protection by local managers; authorized vehicles only and that is shutting down a lot of areas on Tuttle Creek Lake.

Ken Kreif – From Wichita area, share a couple more pieces of information on zebra mussels. Since 2013 been providing additional ways to spreading invasive species to aquatic areas (handout – Exhibit C). Contamination continues across Kansas. Consider doing 100 percent water testing for zebra mussels on 200 bodies of water that is not contaminated, now only 50 percent being tested. Untested water could be source when moving bluegill and green sunfish, could be moving contaminated water without knowing it. Agency is aligned with Kansas best interest, not special interest groups. Did research and in October 2012, purpose of proposed agenda is to attempt to further spread aquatic invasive species. Read purpose of department: The driving force behind the Commission's actions are the goals and objectives of managing and promoting the wildlife and natural resources of our state. Reconsider past position on fish movement. Read mission statement of department. But, you continue to allow movement of bluegill and green sunfish. Sent formal letter in August 2015, signed by 75 Kansas citizens from 19 communities asking you to stop allowing movement of bluegill and green sunfish and have not heard a formal response. Passed around container of zebra mussels taken from a pontoon at Council Grove. Chairman Lauber – Can a person possess zebra mussels? Kreif – As long as they are dead, I did clarify that. Nothing in place to restrict movement of water. Put in regulation that help is needed to prevent the spread of Aquatic invasive/nuisance species to KDWPT waters, however these bluegill and green sunfish cannot be transported in any river, lake, stream or pond water. Transportation must be in clean well water. Saw three minute video on your website. In summary, request 100 percent of non-contaminated waters be tested, that we get a response on formal letter sent to you and that you add minimum protocol of clean water. Chairman Lauber – As I have said before, the movement of bluegill and green sunfish were prohibited because of misidentification with Asian carp, not because of movement of water. Decided at a later date that it was hampering setting trot lines, detriment of people who were using live shad, that they cannot still use shad. To the extent you want to restrict and impair rules in your lake you can do it; but hard to do in entire state. To look again, only because of your persistence, don't think we are going to go anywhere. You are here at every meeting, hard to have acceptance to do what you want to have us do. We are not getting anywhere. Kreif – I am not just representing Lake Kahola. I have spent money of my own to get training, but there is still more that can be done for invasive species. Use clean water, to prevent spread of invasive species. Commissioner Rider – When Jessica gave presentation on this at previous meeting I feel education and pamphlets is the way to go on this and not opposed to signage on contaminated waters to help educate people.

Kreif – Organization does a great job on educating and posting, but may find more contamination on areas not being tested.

VI. DEPARTMENT REPORT

A. Secretary's Remarks

1. Agency and State Fiscal Status – Robin Jennison, Secretary, presented this update to the Commission. I have three handouts (Exhibit D). Introduced a document a couple of meetings ago and revenues are down again, but document was not posted yet, so I will have that again at next meeting. I don't know if potential exists for EDIF money going to parks and tourism to be reduced or not, but it is a possibility. Park Fee Fund (PFF), on graph shows we have developed a trend and expect 2016 to be same as 2015 and 2014; 2011 the bench mark and it was down from 2010, but revenues are up about \$2 compared to 2011. Looking at Wildlife Fee Fund (WFF), I want to have Mike talk a little bit about that. The new licenses went on sale the middle of December, and we would have anticipated a little higher revenue based on that, but I think we probably did not get some money deposited in time for this report because December was below \$200,000 from last December. November and December combined are up. I will have Mike finish up report with what we are seeing in new license sales. Mike Miller - Keeping tracking of license sales since went on sale December 15, 2015, when all 2016 licenses go on sale. It seems to be holding its own, made revenue transfer last week that is not reflected here. Looking at basic licenses, like resident fur harvester at this time in 2015, may not be current, we were at 340, this year at 291. I looked at resident combo hunt; last year we just had just resident combo hunt and this year we have added an early purchase combo, a five-year combo. When you add those together we have sold 1,338 last year and 1,330 so far this year if you add all of those combos. There is five-year fish and five-year hunt and a lot of different options this year. Right now it looks like the early purchase combo which is \$42.50 is really popular. There is always a learning curve for constituents and clerks to know it is available. Nonresident hunt we were at 3,340 last year and at this time we have 3,652. The resident hunt last year 12,989 and this year 12,370. Then we have other options available. When I look at five-year combo licenses only, did query right before Christmas and had 36 five-year fish and 36 five-year hunt sold. Fairly similar to where we were last year at this time. From inquiries we are receiving, a lot of interest in fiveyear permits. Got a rush on lifetime licenses, only went up \$60; but swamped on December 31, the last day available at old price; sold 600 since November. Still doing queries and comparing sales from last year, staying steady, no major resistance factors. Commissioner Rider – Holding steady for last 10 years? Miller – Did not look at that, but stable for at least last five years, some drop because of drought, but don't have data. Focused on looking at resistance because of price increase. Chairman Lauber – April seems to be a big month. Is that because people buy fish or combo hunt and fish then? Miller – It is the nonresident deer application period and spring turkey permits has been huge the last few years. We have 21,000 permits and last year they were \$315, this year will be \$415; that is a good chunk of revenue. Commissioner Dill – Will five-year licenses and lifetime licenses sold have a revenue impact on us in three to five years? Miller – Because getting all of the revenue now? not sure, looking at possibly endowment-type fund for lifetime licenses, but not sure that is how we are going to handle five-year licenses. The only experience is youth multi-year licenses and we are only selling around 3,000, valid from when they turn 16 to when they turn 21. Jennison – We are looking at that to see how we can draw that

out evenly, rather than have a tendency to spend it that first year. Todd Workman – In beginning phases of putting actuarial tables to the number of people we have in the system; trying to make ourselves bulletproof for possible federal regulation changes on how we can count those. Right now shape, they are allowing license plus 5.17 percent interest on those, which is something that we will strive to get up to 2.54 which will take a license to 74 and equal out. We have to be able to pull 80 percent, the least amount we can do and that is what we are striving for. When someone buys a license when they are 16, we can count them until they don't need licenses anymore. Miller – In looking at five-year licenses, wanted to get them established to combat churn, we knew some people only buy fishing or hunting license once out of every three years. Don't know if it will be as big of impact on annual budget as you might expect; now on the books for five years and can count towards federal aid. Pearce – Robin, at one of last meetings, you wanted to see increase in licenses to give pay raises to some of employees who had no legitimate raises in 15 years, have you started that? Jennison – We have begun that; first thing we had to address was compaction issue and hope to implement the final phase in the beginning of the next fiscal year. Pearce – For all employees across the board? Jennison – Yes. Commissioner Rider – Are we going to hire more game wardens? Jennison – First address salary issue before we increase the number of officers. That has been our approach, offer a reasonable pay compared to other states. Then discuss internally to have the right number of law enforcement officers in the field; currently public lands are law enforcement qualified too and the cost is getting higher to put an officer in the field. Equip them the way other law enforcement officers are equipped in the state to safely do his job, when salary issue taken care of.

2. 2016 Legislature – Chris Tymeson, chief legal counsel, presented this update to the Commission. Second year of two-year cycle starts Monday, folks would like to see a short session. There are 22 bills on our website and I cover about 120 bills and that number will increase this year. There are no new initiatives this year. I do cover firearms bills, but not on our website; and you will see more this year because of President's initiatives. SB45 – concealed carry and not needing permit, passed and signed by Governor in April; SB46 – identification of domestic deer, worked with Dept of Ag on that issue because of disease, signed by Governor in March; SB50 - B&B classification, don't expect much tax debate this year; SB59 - magistrate judges can hear felonies; SB97 – contact with regulated dangerous animals, received call this morning, allowed contact up to 25 pounds or 40 pounds, surprisingly most debate on senate floor last year, passed the Senate and was sent to House Agriculture and Natural Resources committee and didn't go anywhere; **SB112** – dealing with citations issued by our department, passed Senate and referred to House where it became part of larger bill (HB2177); SB113 - forfeiture of licenses and permits and changing so person would not have to forfeit iPad or iPhone if license is on that, SB112 became part of SB113; SB120 – limitation for department to purchase land, in SE Kansas with tri-state mining agreements on EA properties, exemption up to 640 acres; amended overall ability to purchase any land from 320 to 160 acres without approval, signed April 6; SB132 – also dangerous animals, increased scrutiny, did not go anywhere; SB134 – noxious weed law, set up Council and allows Dept of Ag to set noxious weeds by regulation, didn't go anywhere; SB169 - department imitative to make channel catfish official state fish; SB190 supported this bill, on one-person sailboats in instructor led classes and not having to have someone on same sailboat, passed Senate referred to House committee, got blessed and ended up in conference committee; SB268 - came out of Sedgwick County and would have exempted stream maintenance and obstruction requirements from the Endangered Species Act, had a

hearing but didn't go anywhere; **SB269** – also out of Sedgwick County on removing eastern spotted skunk from Threaten and Endangered Species Act statutorily, a poor idea, had hearing but didn't go anywhere. SB274 – second rendition of SB190 on operation of sailboats; HB2029 companion bill to SB46 on domesticated deer; HB2074 - dealt with firearms possession and regulation of firearms sales by local authorities, passed as part of SB45 concealed carry bill; HB2116 - channel catfish official state fish first attempt; HB2117 - bill we introduced last year, we reintroduced this year and would require completion of boater education phased out like Hunter Education, had hearing and didn't go anywhere; **HB2168** – also B&B tax, had hearing and didn't go anywhere; HB2177 - KDWPT omnibus bill, all bills that were still alive lumped together (conference committee bill) SB112, SB113, SB190 and provisions of HB2341 were lumped into this bill; **HB2293** – also a restriction on dangerous regulated animals and didn't go anywhere; HB2327 - would have made meteorite official rock of Kansas; (in most cases it doesn't matter what ultimately passes, but it gives the ability of Tourism department to market those species as symbols to the kids and are used to promote our state, so have value); HB2341 prioritizing seized wildlife, back to antlers from many years ago which would have made changes to current statute that had only been affect six months and how we distribute illegally taken wildlife after the conclusion of cases, lumped into Omnibus bill; House Concurrent resolution 5008 – national initiative Right to Hunt, Fish and Trap, guaranteed in constitution from Vermont since 1789, since 2000 roughly 20 states have come up with this; in beginning I was opposed to this constitutional rights, but in reality, 16 years later I have watched litigation and it has helped states like Wisconsin establish dove season in face of opposition; expected movement this year and believe department will be supportive. At the end of a very long session last year all of those bills that were in conference, came out with four separate bills, failed on Senate floor 11-25 and then motion to reconsider those bills and send them back to conference, where we hoped HB2341 that dealt with antlers would be stripped out and noncontroversial items would be moved back out. The House reappointed different members to that committee and it looked like they were going to use that as the budget vehicle and ultimately it is still in conference. There are a couple of bills I have heard about this year; one that deals with life jackets and sailboards or paddleboards and an exemption and I am supposed to meet with a representative on that tomorrow. And Representative Bob Grant passed away recently and there is a bill to name bison herd in Cherokee County after him.

B. General Discussion

1. Commissioner Permit Update and Drawing – Mike Miller, Information Services, presented this update to the Commission (Exhibit E). Ten years after first drawing in January 2006, the Kansas Wildlife and Parks Commission held the first drawing for Commission Big Game Permits when one elk and six deer permits were issued to applying conservation organizations. By statute, one elk, one antelope and up to seven deer permits may be issued with the limit of permits issued being seven. Qualified applicants include local chapters of nonprofit organizations based or operating in Kansas that actively promote wildlife conservation and the hunting and fishing heritage. An organization or chapter is eligible to receive a permit only once in a three-year period. In 2006, permits sold for \$49,000 with 59 applications being received and last year 164 applications with only 152 of those eligible (due to winning in past three years) and the permits sold for \$53,826. After the permit is sold by the organization, the cost of the permit is subtracted and 85 percent of the proceeds are sent to KDWPT to be used on approved projects.

After the projects are approved, the money is sent back to the organization. The other 15 percent can be spent at the organization's discretion. Sheila Kemmis – Received 138 applications, with 132 being eligible.

Drawing Winners (Exhibit F):

Commissioner Emerick Cross – (1) – #67 Pheasants Forever – Ark 2000 (DEER)

Commissioner Tom Dill – (2) – #45 NWTF Horse Thief Hunting Heritage (ELK)

Commissioner Roger Marshall (drawn by Lauber) – (3) – #126 Friends of NRA Louisburg KS39 Chapter (DEER)

Chairman Gerald Lauber – (4) – #100 RMEF Dodge City Chapter (DEER)

Commissioner Gary Hayzlett – (5) – #125 Friends of NRA Butler County KS 33 Chapter (DEER)

Commissioner Aaron Rider – (6) – #96 Pheasants & Quail Forever Region 24 Chapter (DEER) Commissioner Harrison Williams – (7) – #117 Friends of NRA Capital City KS4 Chapter (DEER)

Break

2. Webless Waterfowl Regulations – Rich Schultheis, migratory game bird biologist, presented this report to the Commission (Exhibit G). Subject to same guidelines as waterfowl. The U.S. Fish and Wildlife Service (USFWS) annually develops frameworks from which states are able to establish migratory game bird hunting seasons and establish maximum bag and possession limits, season lengths, and earliest opening and latest closing dates. States must operate within these frameworks. General stability in season dates and bag limits allows the inclusion of webless regulations, bag limits, and season dates as KDWPT permanent regulations. The USFWS has approved an increase in dove season length from 70 to 90 days in Kansas and other Central Management Unit states beginning with the 2016-17 season (KAR 115-25-19). Seasons varied through 2009, when the current structure of a first segment from September 1 till October 31, and a second segment of 9 days that opens the first Saturday in November was adopted. The primary reason for two-segment was to allow for overlap between dove season and upland game bird opener because we don't have enough days to run it straight. The proposed change is for a one-segment season open for 90 days straight opens on September 1 and runs through November 29. This precludes the need for two seasons and also simplifies regulations, which often receives strong support from our hunters. Changes to the extended exotic dove season are necessary to permit extending the migratory dove season, which would then begin the day after migratory dove season closes, so would begin on November 30 and run through February 28, which is what it runs through now. No changes recommended to other webless migratory game birds. Table at end of briefing book does include season dates, limits and things like that if this new season is approved. Chairman Lauber – Common question I receive; why don't they open dove season earlier than September 1? What is the reason they can't move it forward? Schultheis – September 1 start date is a strong line in sand and included in Migratory Bird Treaty Act, a treaty between nations, so there will be no change. We receive that question quite a bit. There would also be significant litigation that goes into that; there are a number of birds still nesting at that time. Commissioner Hayzlett – Does anyone get as many exotic dove complaints as I do in my area? A few days ago, complaint from gentleman in Finney County who says he has 200 to 300 in his yard and says they are a total nuisance; his question was, why is there even a season on them? Are they under migratory bird season act? Schultheis – Federally they are not afforded the same protection as migratory species. In other states they are handled differently, depending on the state; whether it is considered nuisance species where season is open year-round, or like Kansas where we have a set season. With new season you can hunt them from September 1 through February 28. We have had discussions in the past on the direction we want to move with exotic dove season and whether we might open that up to allow additional harvest in other times of the year. I don't get a lot of complaints, but occasionally I do get a complaint or two, but I think your area is the predominant location where I hear the most complaints. Generally if you see concentrations it would be during this time period.

- 3. Waterfowl Regulations Tom Bidrowski, migratory game bird program manager, presented this update to the Commission (Exhibit H). Included in briefing book are the 2016-17 waterfowl seasons and U.S. Fish & Wildlife Service (USFWS) frameworks for September teal, general duck and goose seasons, youth waterfowl hunting days and extended falconry season. These federal frameworks establish the maximum bag and possession limits, season lengths, and earliest opening and latest closing dates that states must operate under. Note, there is no change from last year, however federal regulatory cycle has been advanced for setting state season is now due to USFWS by May 1. This means the season setting cycle for Kansas has been moved up four months for all migratory game birds. In future years, beginning general discussion will be held at January meeting, workshopped in March meeting and for final season selection will be April. Chairman Lauber – We are expected to give our season dates to them and then, if for some unexpected reason they would reduce the harvest package, would we have to provide a second set or come back for an emergency meeting? Bidrowski – That has not been determined among staff, but more likely replace it at July or August meeting in that event. Chairman Lauber – Basically moving the traditional argument forward. Bidrowski – Correct. Chairman Lauber – And we would vote at what meeting? Bidrowski – April. Chairman Lauber – And at the March meeting you would provide season recommendations? Bidrowski – Correct, staff recommendations would be provided at March meeting.
- 4. Statewide Action Plan Megan Rohweder, SWAP revision coordinator, presented this report to the Commission (Exhibit I, PP – Exhibit J). Provide summary of the Kansas State Wildlife Action Plan (SWAP) revision. A quick history of the origins of the plan: in the 1990s Teaming with Wildlife, a large group of conservation organizations, began working on increasing funding for state and federal funding for wildlife conservation and keeping species from becoming endangered; specifically working on increasing funding for nongame species. In 2001, federal legislation established statewide grant program (SWIG) to support the needs of wildlife and their habitats and related educational activities. To be eligible for these annual funds, each state and territory was required to have an approved Comprehensive Wildlife Conservation Plan, which includes eight required elements mandated by USFWS. The eight elements are: 1) Information on distribution and abundance of species of wildlife, including low and declining populations that department staff deem appropriate and are indicative of diversity and health of Kansas wildlife. Kansas developed a list of species of greatest conservation need (SGCN), which addresses this. 2) Description of locations and relative condition of key habitats and community types that are essential to the species identified in element one. 3) Description of issues that made adversely affect those species and their habitats and descriptions of priority and research efforts needed to identify factors that may assist in the restoration and improved conservation of these species and their habitats. 4) Conservation actions determined to be

necessary for those species and their habitat and priorities for implementing such actions. 5) Proposed plan for monitoring species and habitats and plans for monitoring effectiveness of plans and adapting appropriated to respond to new information of changing conditions. 6) Procedure to review statewide action plans at intervals not to exceed 10 years. 7) Plans for coordinating to extent feasible with development, implementation of review and revision of the plan with federal, state and local agencies and Indian tribes that manage significant amounts of land and water areas within Kansas, or administer programs that are significantly affecting species and habitats. 8) And provision to ensure public participation occurred in development, revision and implement of projects within the program. The 2015 SWAP revises and replaces the 2005 Kansas Comprehensive Wildlife Conservation Plan as the principle document guiding conservation of Kansas' rich wildlife diversity. This plan serves as a dynamic, adaptive document that acts as a template that will guide for wildlife diversity. Not only as a guide for Kansas Department of Wildlife, Parks, and Tourism (KDWPT), but for any conservation partners, organizations or stakeholders. The goal is to secure wildlife populations so that they don't need protection through a federal or state listing. The plan is based on best available information while collaborating with wildlife conservation agencies, organizations and experts and relying on their knowledge and experiences and current work. To go through major changes made to the plan starting with element one: looked at selection criteria used to determine which species were considered SGCN; looking at last 10 years and new criteria we developed and getting input from experts. There were 38 species removed from the list and eight were added. We also revised the ranking criteria, which were used to give priority to 285 species. The original ranking criteria were complicated and many issues were brought to our attention in using a method like that. We simplified it and did a hierarchical method and decided to use just two tiers instead of three and to address element two updated descriptions for priority habitats already established in original plan, updated and listed dominant flora in each and produced maps that better illustrate the actual localities of these priority habitats. To address elements three and four, which were conservation issues and actions, they were taken from original plan and reclassified using Salafsky's, et al. standard lexicon classification system. This was recommended in the best practices guide. Using a standard lexicon can improve conservation work through consistency of terms and would also allow for all of the states' SWAPs to be summarized at regional level. There is a list of statewide issues that aren't specific to any species or habitat or any region of the state. No actions are included with those issues because we wanted to highlight the importance of conservation occurring at landscape scale. Original issues taken from the plan, originally addressed priority habitats, were taken and reorganized to fit under our ecological focus areas (EFA), which I will explain in more detail later. Regrouped to fit in EFA and that list was reviewed by our SWAP partners to ensure issues were still applicable and to ensure there weren't any new issues to be included; also to allow them the opportunity to provide priority issues that they are dealing with and working on. As new addition to the plan we developed these EFAs and helped address elements one through four. They are spatial landscapes where conservation actions can be applied for maximum benefits to Kansas wildlife. They were developed using a variety of data layers including land cover and natural community types; also considered layers that considered connectivity and large natural areas, high quality habitat, physiographic provinces and locations of our SBCNs. There are 14 terrestrial EFAs. Acknowledge some of them are very large and can fill a majority of the state, but realize this is the first time they were developed and based on the best information that we had, we envision these boundaries shifting and changing with each additional revision. There are 11 aquatic EFAs, which are referencing

Lintec systems where flowing water is (rivers, streams and creeks). There are aquatic habitats in the terrestrial EFAs, but those would be more wetland, seep and spring habitats. Another addition to the plan was the inclusion of climate change, a general overview of statewide and corresponding concerns and lists climate change predictions for the state. Also, did climate change vulnerability analyses of species using nature serves and climate change vulnerability index. This index assesses the relative vulnerability and relative importance of factors contributing to the vulnerability of species. So not only can it tell us which species are vulnerable to climate change, but why they are likely to be vulnerable. We did the analysis on a handful of the SGCN, selecting species from each tacit group with variation in their distribution and habitat use. The index provides an index score of extremely vulnerable, highly vulnerable, moderately vulnerable, not vulnerable/presumed stable, and not vulnerable/increase likely. Doing an assessment like this can be helpful in developing strategies to not only deal with the actual affects of climate change, but also to develop strategies to deal with the affects of expected or predicted climate change. For future revisions we envision conducting analysis on all of the SGCN and/or running vulnerability analysis on habitats as well. Also included in this revision were success stories throughout the plan; put in to highlight work and projects that have been done since the original plan was put in place. It shows projects and work that addresses the priorities and issues listed in original plan and summarizing projected funded through SWIG. The purpose was not just to produce a plan so it can sit on a shelf and meet criteria, it is meant to be implemented to improve wildlife conservation in the future. We want it to be dynamic and adaptive document, knowing that monitoring will provide new information and monitor conservation progress will also identify changes that can be made and added to this plan; realizing that, especially in our state where majority of land is privately owned, successful actions will take coordination and collaboration from many entities and stakeholders. Through ongoing coordination and coordination Kansas' SWAP will serve as vital adaptive template for future wildlife conservation efforts in the state. The draft of revision plan was submitted to the USFWS the end of last month, they will have time to review and provide comments and we will open up plan, from now until mid-March, our public comment period and plan will be available on the website starting Monday, for anyone to take a look at and provide comments, suggestions or questions. The final plan approval, we anticipate, will be done by July, but that all depends on how long the USFWS keeps it and changes from the public comment period.

5. Fort Riley Wildlife Management – Shawn Stratton, Fish and Wildlife administrator, Fort Riley, presented this update to the Commission (PowerPoint - Exhibit K). Thanks for the opportunity to present today. I'll be giving you a general overview of Fort Riley wildlife conservation, habitat management and research. The Department of Defense (DoD) manages roughly 30 million acres on 400 installations across the states and houses some of the most endangered ecosystems along with 456 federally listed threatened and endangered species (TES). Although the National Park Service manages three times as many acres, there are not as many TES. Annual average Army expenditures are over \$20 million for TES. Also, DoD lands have more TES than the Bureau of Land Management, U.S. Forest Service, U.S. Fish and Wildlife Service, as well as National Parks. Why does DoD have disproportionate number of TES? Because installations are coast to coast in all types of ecosystems, especially eastern U.S. and coastal regions, installations become islands of biodiversity around urban sprawl and there is a lot of development around installations, and conservation measures are put in place through Integrated Natural Resource Management Plan (INRMP) for installations. The tallgrass prairie is

one of the most endangered ecosystems in the world and grassland bird species are facing decline. One success story that Fort Riley has was in 1998 when the Henslow's sparrow was petitioned for federal listing under the Endangered Species Act and the USFWS decided not to list, citing Fort Riley as the reason because of a stable population. The Fort is in the Flint Hills ecosystem and encompasses three counties, Clay, Geary and Riley counties. The Fort is 101,000 contiguous acres, with 73,000 acres available for public use, with 64,000 acres in grassland and 67 percent of those are unbroken native tallgrass prairie, and 1,500 acres of wetlands. DoD is obligated to maintain compliance with all federal laws including the T&E Species Act, Sikes Act, Federal Insecticide, Fungicide and Rodenticide Act, Clean Water Act, Toxic Substance Control Act, National Environmental Policy Act, and the Migratory Bird Treaty Act. These federal laws require each installation to provide conservation and rehabilitation of natural resources on military land; to establish outdoor recreation facilities that allow equitable hunting and fishing opportunities; develop cooperative plans with USFWS, USDA and state agencies, which is INRMP I talked about. In INRMP, we strive for sustainable natural resource management while minimizing impacts through the training mission of why DoD does what they do. It contains the Endangered Species Management Plan, which is signed off on by our Installation Commander, KDWPT and USFWS and we review and update that plan each year. Fort Riley is home of the Big Red One, the first infantry division with about 18,000 troops tied to four different brigades. Currently, some of the training that occurs includes: military vehicle maneuvers, combat vehicle operations, troop encampments, small arms fire, mortar and artillery fire, and aircraft, primarily helicopters but some unmanned aerial vehicles (currently 11 different UAVs, the biggest is gray vehicle, which is similar in size to a small Cessna airplane, the largest the Army currently has). Our environmental division mission statement is to: sustain an environment in compliance with our nation's mandates that effectively supports combat forces' execution of their assigned missions & exemplary well-being for our community. Within the environmental division, we have two branches, the fish and wildlife section falls in the conservation branch. The flora and fauna found on the installation include: 409 species of plants, 43 species of mammals, 223 species of birds, 40 species of reptiles and amphibians and 50 species of fish. Fort Riley threatened and endangered management; one resident T&E species, the Topeka shiner which has been found on seven streams on the installation; occasionally see least terns which are a migratory species; whooping crane are a transient species, recently on Milford Wildlife Area and we worked with the manager, Kristin Kloft in regards to that, had helicopter flight paths over in that general area so we put a notice out to airman; piping plover is another migrant, but we have not documented very many of those; and currently under review by the USFWS is the regal fritillary butterfly, we have submitted information to USFWS and we have a cooperative project with Coop Unit here at K-State. Possible T&E species: American burying beetle, western fringed prairie orchid, northern long-eared bat and Eskimo curlew. Currently we have 12 species in Kansas T&E and 15 species in need of conservation on the Fort. Nongame management: herpetological monitoring (frogs, turtles, toads, etc), we do amphibian call surveys, trapping and capture surveys and vernal pool monitoring. We have nearly 145 miles of streams and rivers and we sample through backpack electrofishing and seining. We conduct many bird surveys: bald eagle nocturnal roost utilization surveys that we run one to two times a week October through March; bald eagle diurnal habitat as well, October through March; we have had up to three bald eagle nests and we have one pair that likes to move frequently, six or seven times in nine years; shorebird surveys; RTLA breeding bird surveys; spring grassland surveys, MAPS surveys, you're familiar with these if you are a birder; winter bird survey; winter

raptor surveys; and roosting and nesting structure surveys. In recent years this has come on heavy: acoustic bat monitoring, started in 2011, fortunate to be ahead of northern long-eared bat listing and had not documented them on the installation, which prevented Fort Riley from having any restrictions; mist netting; and mark and recapture banding of bats when we capture them in buildings. In wildlife management, the fisheries and wildlife side, Fort Riley iSportsman is where all outdoor recreation is. You have to register on the system, similar to agency iSportsman, new in fall of 2011. The Department of Army is going to this system and all major installations will be on this system in next couple of years. The elements we can assess: harvest management strategies, monitoring of population parameters, fisheries and wildlife health, and fisherman/hunter demographics and satisfaction levels. We can survey through the system and we get lots of reports of different things that would be difficult to pick up on the field. People who recreate on facility provide comments at the end of their day. Big game management: aerial surveys primarily for elk and can get male/female ratio and age structure; hunter briefings which we will start doing for all recreational users, Department of Army has required some further restrictions in recent years, using these to make sure everyone is aware of what they can and can't do, these will be done through iSportsman system. We conduct spotlight deer surveys in conjunction with the state; harvest data collection through iSportsman; we do tissue samples and chronic wasting disease sampling; had an elk telemetry project from 2003 to 2006 with Coop Unit. Upland Game Bird management, surveys we conduct include: bobwhite quail - wing data (ask hunters to clip wing and we age that), spring whistle count surveys, fall covey call surveys, and conducted habitat study telemetry from 2010 to 2013, primarily looking at the response of habitat manipulation; do spring auditory surveys for pheasants as well. Prairie chicken surveys, we have greater prairie chicken on the installation; have done some studies in the past; have a stable population, but want to watch them. On fisheries side, in cooperation with KDWPT and are a CFAP operator, so the state provides stocking for trout and channel catfish and we have 29 recreational ponds. On habitat management, restoration of the prairie is number one project that we work on and the factors that all of Kansas is dealing with in regards to prairie is woody plant invasion. It starts with the thickets, dogwoods, sumac and ends up trees and cottonwoods on your hill sides. Over the last ten years we have been hitting this hard. As with other DoD installations, we have a buffer around the installation, in the Army it is called the Army Use Compatibility Program (AUCP) where private land can be signed up into easements to not allow development to occur on private lands and we are partners with the Kansas Land Trust on that. Another thing affecting the prairies is the noxious weeds and exotic grasses; we deal with this every year and sericea lespedeza is a big one, then tartarian honeysuckle or bush honeysuckle that are taking over our riparian forests. We aerial spray for both of those and use helicopters for honeysuckle and fixed wing for sericea lespedeza. We have also dealt with salt cedar that has come down on the river, Johnson grass, musk thistle and Caucasian or Old World bluestem. One way to combat woody plant invasion is through active prescribed fire program and ideally we would like to burn the installation on a two- to three-year cycle, so we usually burn about 30,000 acres a year, generally 5,000 to 10,000 acres that are wild fires due to munitions being fired. Wildlife food plots are spread throughout the installation, about 700 acres total, mostly in winter wheat fallow rotation and we have some alfalfa, forage sorghum and sunflowers, primarily for the dove hunters; and the Rocky Mountain Elk Foundation (RMEF) is a huge supporter and put in strategically placed corn fields because of depredation on private landowners outside Fort, about 100 acres, which has helped with the depredation.

- 6. KSU Fish and Wildlife Cooperative Research Unit Update David Haukos, Coop Unit, presented this update to the Commission. Thank you for opportunity to talk about Kansas Cooperative Fish and Wildlife Research Unit; welcome to Manhattan and Kansas State University. Cooperative Fish and Wildlife Research units are a staple of conservation effort in the U.S. and model for conservation in the world. Back in 1930s recognized that science was underlining factor in conservation and management of natural resources, including wildlife and fisheries. An important aspect of North American Model of Wildlife Management. During 1930s, when wildlife management was starting as a profession, folks recognized need to develop knowledge to aid in conservation management of wildlife resources and as a result Coop Research Units were started. Ding Darling started the first Unit in Iowa in 1932, primarily funded out of his own pocket, and by 1960 Units were spread across the country and in 1960 legislation was passed in Congress that allowed for recognition and funding. Coop Units exist in 38 states, 40 Units and most exist at land grant universities. Kansas State University has one of the youngest Units, established in 1991, 25 years old this year. The only one with a younger Unit is Nebraska. Structure of Units is fairly consistent: a coordinating committee made up of cooperators; in Kansas they are: KDWPT, USFWS, U.S. Geological Survey (USGS), Kansas State University and Wildlife Management Institute; a constant committee for every Unit. The reason for these committees is to guide and provide input into direction of wildlife research by the Units. Established through cooperative agreement that outlines responsibilities of each cooperator. In Kansas, agreement renewed in 2012, in place until 2022. Unit structure involves federal scientists, so technically we work for USGS and Department of Interior; consist of three federal scientists: a unit leader (myself), assistant unit leader in wildlife, which is currently vacant; and an assistant unit leader in fisheries, Dr. Martha Mather. Our mission is in association with cooperators, to conduct research of interest to cooperators, basically at request of state and federal agencies. We train biologists or wildlife and fisheries professionals for their future careers through teaching and involving them in graduate research, or post doc graduate associates. We also conduct research by serving on committees, and providing information at the request of state and federal agencies. Currently in Kansas Unit we have 14 graduate students and post-docs that are associated with wildlife research and four associated with fisheries research. Most of our funding comes from four different sources: KDWPT provides 30- to 40-percent of annual research funding, federal agencies another 30- to 40-percent, National Science Foundation will provide 10- to 20-percent and the rest from private or conservation groups, in terns if productivity we average about 20 to 25 peer review scientific publications a year; in addition to graduating three to four students on an annual basis. We are looking forward to working with cooperators and additional research efforts in the future.
- 7. K-State Outdoor Management Enterprise Class Update Adam Ahlers, K-State Assistant Professor, presented this update to the Commission (PowerPoint Exhibit L, never showed). New transplant to Kansas, just finished school at University of Illinois and accepted a position at Kansas State University in the department of horticulture, forestry and recreation resources. My program is relatively new and we are not a typical biology program, most of our students are interested in opening a wildlife enterprise business; upland gamebird hunting business, waterfowl guiding business or big game business; offer classes revolving around those topics, topics on clay shooting operation or rifle ranges and things like that. We also offer classes that are of interest to other career paths; so students will receive a business minor or hospitality management minor for students who want to go work in the guiding, wildlife, fishing or

canoeing business to have better report with the customers. We also offer courses in wildlife management and wildlife biology. I am trained wildlife ecologist and most of research deals with ways we can improve health and distribution and abundance of wildlife populations, so I bring that to the table; along with a new faculty member we have, Dr. Drew Ricketts, who is also a wildlife ecologist. We are a new organization, which allowed us to start up a new research program. We have new grad students coming in and have graduated our first graduate student this last year; he did a project on looking at how deer selected different food plot types and on how different food plot types grew once you planted them. We have a graduate student now working on a southern flying squirrel project in southeast Kansas looking at how they colonize habitat patches that are now fragmented when 100 years ago they probably weren't. My research deals mostly with semi-aquatic mammals harvested game species; right now looking at how muskrats respond to invasive plant species in the wetlands. One of things students can do for Kansas, besides working for guiding businesses or hunting or fishing businesses, is land management; so they take courses that apply to land management and public land management, which sometimes don't get offered in other types of programs. Our students are familiar with how to use equipment like disks and tractors doing general food plot maintenance or prairie maintenance. We have had some changes in the past, relatively new program started a few years ago by Dr. Thomas Warner who talked to some businesses around the state who wondered how they could keep going when there weren't programs developed to allow students to work in those areas; he retired last year and I took his position and faculty who retired a few months ago, we hired new faculty to replace them as well.

C. Workshop Session

1. Antelope and Elk 25-Series Regulations – Matt Peek, furbearer research biologist, presented this report to the Commission (Exhibit M). Antelope, KAR 115-25-7. Still trying to schedule and complete winter population surveys. At last meeting I gave a general overview of season structure as well as season dates. Nothing new to present at this time. Elk, KAR 115-25-8 (Exhibit N) – We have permit recommendations. We are recommending 10 any-elk and 15 antlerless elk permits, the same number as allocated the past several years. We work with Shawn and Fort Riley staff to come up with those numbers. Harvest on the Fort this year has been fairly good, but also typical to what it has been the last few years. The season on Fort Riley is closed and they harvested eight out of 11 any-elk permits and seven out of 15 antlerless permits. Those permits that haven't been filled yet can still be filled in other parts of the state that are open to elk hunting. At the last meeting covered season structure and format. Chairman Lauber – There were 11 permits and eight were filled? Peek – Ten any-elk plus the Commissioner's permit. Chairman Lauber – Filled with bulls? Peek – Most of them were, all but one. Commissioner Williams – Regulation unchanged since 2006 on antelope, why? Peek – Reached a situation with antelope, and elk, where we're not receiving complaints on season structure and people are happy with the system, so it is a good thing that we have been able to leave it as it is. It is better for hunters to have consistency in units and season dates. Commissioner Williams – On boundary lines in Unit 18, actually all of them in firearm/muzzleloader as well as archery; in the past we have always followed highway boundaries and nowadays there are street addresses for rural and county roads. In particular, that herd down in Unit 18, has moved east into Clark County. Would it be feasible to use county roads since that herd, 40 animals or so, has moved? Peek – I don't believe we would change

units. You are saying so we could expand hunting to the east? Commissioner Williams – Yes, since less than one-third of Clark County is even in Unit 18 and herd is east of 283 highway. Peek – Typically, with elk we have opened up next unit rather than move boundaries. We could open Unit 16 to hunting as well if we wanted to allow hunting of those animals. I have not heard a lot of interest in hunting that small group of animals, that group of animals has been there for awhile. There is another small group in Barber and Comanche counties, but I haven't heard of people wanting to hunt them. Commissioner Williams – Animals have just moved farther east because of drought, even though out of drought with all the rainfall in southwest Kansas; perhaps open Unit 16 to include that. Peek – We can discuss that in-house.

2. Public Land Regulations – Stuart Schrag, acting Public Lands Section chief, presented this regulation to the Commission (Exhibit O). Presented proposed changes for reference document at October meeting. Chairman Lauber – I want to hit on other issues on public land. One of the things we have asked for in the past, is guides who want to guide on public land, to register with public lands manager so we would know how much was going on. Has this been generally been ignored? Schrag – Compiling data since 2012, acting section chief since May and I have fielded more calls from constituents than before. Chairman Lauber – Constituents feel like there are a lot of guides on public land. Are guides contacting you? Schrag – The process has been that instead of going to each wildlife area manager they had to fill out an application and send it to Pratt since 2012 and I have been compiling data and I have a PowerPoint to give at the March meeting if you so desire. Chairman Lauber – Have they been registering or is there minimal compliance? Schrag - Up to this point we have yet to issue more than 29 permits in any one hunting season and I am sure that is a low number from what is actually happening based on our reports from managers, law enforcement and hunters. We asked for a report if they received a permit; number of hunters and species harvested. In 2012, we had 79 percent compliance on reporting, in 2013, we had 44 percent compliance. Each one of the guides can have sub-guides or sub-permits. In 2012, we issued 24 guiding permits and we had 45 sub-permittees, so each of them can take out however many clients they are directed to. We issued 28 in 2014 and 45 sub-permitees. Based on what I am compiling, the phone calls and emails I have been receiving; and I have been responding to all of them. Public lands mission and goal is to provide as much opportunity for the greater good as possible. Now is the time to take a look at this. Chairman Lauber - I am sensitive to the fact that guiding can bring tourism dollars, but will get tourism dollars from non-guided residents and nonresidents too. I don't think guiding hurts the resource, particularly in waterfowl because it is migratory species, biologically not a factor but, sociologically it hurts because common compliant we get is no place to hunt, no access and leasing. Kansas has a very limited amount of public land. There is a difference in commercial application and usage than in purely recreational use. We need to find if we can restrict public access to commercial ventures. I am sympatric to complainants. Schrag – Some other information I want to share with you: waterfowl guiding complaints were number one this year, deer hunting on public land and walk-in hunting areas was number two and deer hunting complaints on walk-in areas were associated with numerous tree stands, unmarked and two per person and baiting. Tom referenced the surrounding states that already prohibited it; from our research we know that ND, SD, MO, IL, KY, NE, OK and IN all prohibit commercial guiding; IA and OH have no regulation on commercial guiding; MN is against it but they do not currently don't have any regulation prohibiting it and CO on public areas, allow on some and not on others. Commissioner Dill – Through regulation or statute? Schrag – Through regulation.

Chairman Lauber – There are two issues: waterfowl and you are a pretty good salesman if you can get someone to pay to go on walk-in hunting areas. There is going to be some blow-back because some guide somewhere is going to tell me how important he is to the local economy. We allowed this and tried to get record keeping for us to get a handle on it and to monitor this, we don't have good compliance. Schrag – Correct. Chairman Lauber – I don't want to regulate guides, but would like to have staff come up with wording, or maybe staff decides it is not a problem that needs to be dealt with; before next fall's hunting season. Schrag – Our focus is not on private land access, just public land access. Commissioner Williams – I concur with you whole-heartedly; Dill and Cross agreed as well.

Paul Schultz – I grew up in Iowa, here since 1981, grew up hunting public land. Here in complete support of the department, think you do a great job and my overriding comment is that you have such limited inventory when it comes to waterfowl, nicest piece is Cheyenne Bottoms, and you really need to look at how it has deteriorated over the last six years. I will ask my questions and I am not here to offend anybody, just here to educate myself and figure out what I can do to change what is going on. Do you know how many waterfowl hunters from out-of state last year? Tom Bidrowski – (could not hear response) How many outfitters? Commissioner Dill - Great questions, my suggestion is to share with Commission because a lot of those we are not going to have immediate answers for, but if Commission and department could get those questions we can address and find the answers. Chairman Lauber – Would you read through them quickly. We won't have the answers. Schultz - How many outfitters from out-of-state? Chairman Lauber – There is no registration. Schultz – There is an online form on your website? Schrag – Is it a blog? Chris Tymeson – That is what we were talking about before, the public lands use permit. Chairman Lauber – Twenty-nine was the answer, but there may be other guides and outfitters. Schultz – How many of those are from out-of-state? Schrag – In 2014, only one; in 2012, three; and this year, three. Schultz – Is there a fee? Schrag – No sir, it is a free permit. Schultz – What are the qualifications necessary to become an outfitter? Schrag – None at this time. Schultz - What percentage of out-of-state hunters are using outfitters? That goes to your comment on revenue; personally I think revenue being generated by outfitters is, for the most part, not on public ground. If you have been at this game for a long time, back when I was growing up you could knock on door and get permission to hunt and no money ever exchanged hands, now it is pay to play on private land. That pushes the guy who doesn't have the resources or enjoys hunting public ground onto public ground. What is the benefit to the state to allow outfitters use of public land? I will leave copy of these with you Stuart. Do you think this practice makes the experience better for anyone? That goes back to inventory, I think if you look at that piece of ground and what you have. My last comment will address the number of guys from different states we encountered out there this year; they are appalled by what is going on so you may be deteriorating the experience and ultimately affect the tourism part of it. Do you think monopolizing the state's public resources is in best interest of the taxpayers and outdoorsman of state of Kansas? I think all of the contiguous states don't allow guiding on state property. Do you think they all have it wrong and Kansas has it right? We have met guys at Chevenne Bottoms and throughout the state from Missouri, Oklahoma, Arkansas, Louisiana, Florida, Texas, North and South Carolina, Iowa, Nebraska, Colorado, California, Ohio, Indiana, Georgia, Minnesota, North and South Dakota and Kansas. In conversations with them they are all appalled and blown away that the state of Kansas is allowing that to happen; and how it has affected their experience. Out-of-state licenses went up this year, why and how was the amount established? My perception is, you could triple the cost of out-of-state licenses and the guys who come here to

hunt waterfowl are going to pay it. Chairman Lauber – When it comes to payment and licenses, we have not been bashful with raising fees for nonresidents. There is interstate law that prevents us from raising rates to no end and we have been litigated and we have gotten it resolved. A lot of people wish no nonresidents at all, but I can't fix that; they are here and going to be here and they provide a shot of adrenalin to our budget. In my rationalization, when this came up two or three years ago we said lets monitor it. I hadn't been hearing that quality of the experience was declining because of guiding on public land. That was not brought to my attention. Thought we would monitor it and this is the first year I have been getting a consistent message from constituents. Schultz – This is the first time I have ever come to a public meeting. Chairman Lauber – I was aware this was problematic and I think you can see it. The Commission is interested, but we are not going be able to totally eliminate the nonresident factor; we go to their states. Schultz – I am a free market system guy and I read off where the guys we met at Cheyenne Bottoms were from and they are great guys. Cheyenne Bottoms is an incredible place to hunt waterfowl, but the last time we were out there we met guys from several states who said they likely won't come back because of what is going on. Chairman Lauber – I don't want to damage our image and having said that we probably have more demand than we have supply and will be able to move forward with this.

Pearce – Stuart, I misunderstood what you were saying, what did you say was your opinion? Schrag – My position, based on talking to our public lands staff is that we are all about providing opportunities for the greater good and hearing complaints and looking at the data, I am questioning now whether we are fulfilling that mission. So it is time to take another look at this. Pearce – So you think having the guides is hurting the quality of other hunts? I am trying to understand what you mean by that. Is guiding hurting that or has a right to be there? Schrag – I have concern that it is having a negative impact on public land. Pearce – Chris, can you see any problems with this on a legal basis of denying guides access to working on public lands? Tymeson – I spent a little time this weekend trying to research the issue and didn't come up with any litigation on the issue and I did see that Missouri, Oklahoma and Nebraska all prohibit guiding on public lands. I don't see litigation, but that doesn't mean it couldn't exist or that we could have an issue with it; or that someone could come up with some sort of novel argument. I think there are much bigger issues that have not been discussed. We regulated guides in the 1990s and early 2000s and the legislature took that away. Defining commercial guiding is an issue and I think that will take more enforcement, rather than us bantering around what is guiding and what is not. For instance if a guy is at Cheyenne Bottoms and has his guiding information on the side of his truck and he is out there with his brother or best friend, is he guiding? Enforcing that type of law will be more difficult than people anticipate. Pearce – Commissioner Lauber, are you asking for more of a report at March meeting? Chairman Lauber - Yes, and I would like to see this start being workshopped as a consider to either quit allowing it or allow it based on a Commission vote. Unless Chris comes up with another timeframe to get it established by next fall Pearce – How do you feel about guided fishing on public waters? Chairman Lauber – I haven't had any complaints on that; it is a good point. Limiting my opinions to hunting that is where public outcry is. Tymeson – This deals with department lands and waters, lands under lease or under our control, not with general public land. We control state fishing lakes, but we don't control the reservoir when you are talking about fishing or access. This deals with wildlife areas, not the Corps property next to it. Pearce – So if someone wanted to guide waterfowl hunters on the middle of Milford Reservoir, off the wildlife area, the state couldn't really do anything about it. Tymeson – I don't think we are going to be able to.

Chairman Lauber – I don't propose we deal with anything other than department managed wildlife areas. Pearce – Would that include Corps lands managed by the department? Tymeson – Yes, if under lease or control by us under statute by definition, then we could.

Spencer Tomb – I have been in Manhattan since 1974 and duck and goose hunting has gotten better in some ways; but more crowded now. More people going to public land now and the best waterfowl hunting is on public land. There is still some good on private land, but most of waterfowl hunting will be at federal reservoirs or downstream from them. The Kansas River is public land and you have some of the exact same problems with people trafficking back and forth with air boats, running the birds off and making it difficult to hunt. Hunting experience has deteriorated; more rapidly in last 10-15 years.

Schrag – Reporting process requires the guides to report post season and that deadline is July 1, so I will have data up until March, but won't have all of the reports in for this past hunting season. I will continue to compile the data I already started on. Commissioner Cross – Stuart, can you go back and define the difference between permit and sub-permit? Schrag – We issue guiding permit to a business and part of the application process details business, business owner and lists every sub-permittees or all of his employees who are going to be active in this guiding service.

Loats – (read letter from fellow duck hunter) Kansas is ranked 49th in the country on the amount of public land available. It is an arid state and so don't have much public water to hunt on. Private land deer guides and waterfowl guides have leased everything along the rivers and the big waterfowl areas for their leasing/guiding operations. So this takes that land away from the Kansas hunter. Waterfowl is not a put and take species; the more pressure it receives the more the birds leave. You said earlier there is an abundant waterfowl supply and I think there is, we are at all time highs. But when you have an area such as Cheyenne Bottoms, or any other public hunting area that has certain areas where the habitat is perfect, food is perfect and water is perfect. These guides have figured this out, they live and work there, have leased everything around there and they are going to rest their fields and marshes and if they have the opportunity, hunt hot spots on public land. Those in favor of dispelling guides from public land just want quality hunting experience and we see that slipping away.

Schrag – I do have a couple of other things besides guiding. I wanted to follow up on Commissioner Rider's questions and comments from the last meeting. Hopeful, for March meeting, to have iSportsman presentation showing where we are at currently and some results. On Facebook comments, we got together and discussed that and we decided to piggyback off of main agency Facebook page, we don't want a lot of satellite Facebook pages because it detracts from the main agency page or the Game Warden page; the more we do that the less "likes" and followers we are going to have. We have already submitted some timber stand improvement photos yesterday. If we see we are creating a huge following then we will readdress it if we need to create our own public lands Facebook page. Commissioner Rider – That sounds good.

Chairman Lauber – I promised I would bring this up; a couple of people who continue to want to hunt coyotes at night with night vision and special scopes. I think the resource can stand it, but it opens up a lot of law enforcement issues. The guy has been patient, he is a prolific emailer, and I told him I would bring it up at this meeting. Kevin Jones – We did receive an email and I have been looking into it. From law enforcement prospective, I believe it is a significant issue for us and there are a lot of tangent issues that need to be taken into consideration. We have talked a lot about public land versus private land; what are landowners experiencing. On comments we got

relating to coyotes very few people like coyotes, particularly if you are in the livestock industry. There are issues about access on private land, we get complaints right now about people coon hunting on lands where they didn't have permission and I think we would see an increase in those types of activities. We have had cases where spotlighting of deer is an issue and we have discussed using coyote hunting as a ruse to use illegal methods to hunt deer. The comment was, why should one group of people be punished for the actions of another. But, this activity is something that gives individuals an opportunity to have an excuse or alibi to do something illegal, under the guise that it is legal. We have had numerous deer this year shot and left and nothing taken from the deer not even heads, so poaching is a problem. A federal court case, where individuals from out-of-state coming in and taking quite a few deer using spotlighting techniques; not just driving down the road and shining the light, but dumping people out and walking through sections of ground and killing deer. So there really is an issue here when you open this can of worms up. The number of staff we have available to enforce the law; through November and part of December, officers are called out a lot and put in a lot of overtime to address complaints we receive from landowners about people unlawfully hunting on their lands, deer illegally harvested or shot and left. At present time I am not supportive of idea of this. Chairman Lauber – Frankly that is good enough for me. I think the people I have talked to were not doing it because they wanted a poaching opportunity, but that they got new cool toys and wanted to go shoot something with it. I think you would open a can of worms and I am not very interested in doing it. Commissioner Hayzlett – On your own property it is illegal to spotlight coyotes or call them in after dark? Jones – The law says it is against the law to cast artificial light across the land or waters of the state of Kansas for the purpose of looking for wildlife. Wildlife is a broad definition including coyotes. A landowner has the right to defend their property and kill wildlife that is in or near buildings or is damaging their property. There are exemptions in the spotlighting law that allows a landowner, a livestock producer for instance, that is seeing depredation on his calves, for instance, to go out and take care of that problem. But, just to open it up to the general public, is prohibited. Chairman Lauber – I think you can use a spotlight if you didn't have a firearm or weapon in your possession. Jones – The provision in statute would allow a landowner or their caretaker (hired hand) could have a spotlight and firearm in their possession while checking stock at night.

- VII. RECESS AT 4:20 p.m.
- VIII. RECONVENE AT 6:30 p.m.
- IX. RE-INTRODUCTION OF COMMISSIONERS AND GUESTS
- X. GENERAL PUBLIC COMMENT ON NON-AGENDA ITEMS

None

XI. DEPARTMENT REPORT

- B. General Discussion (continued) regraveling
 - 8. Fancy Creek Shooting Range Update Richard Seaton, Fancy Creek Board

President, presented this update to the Commission (Exhibit P). Provided Google map picture of the range that looks north. There are 20 lanes on rifle range, 9 on pistol range and 12 on 50-meter range. Also, provided copy of our proposed building, only a proposal. Need a place to get people out of weather and have storage. Currently have a building that Tuttle Creek provided for us 15 years ago, but it is not very secure. The proposed building is 40 x 80 with a large classroom, office, secure storage and bathrooms with outdoor and indoor access and covered outside area. Estimate for building and concrete is about \$400,000. Purpose would be for teaching and classroom spot. If bigger could hold indoor NRA BB gun training in there. Gun safety is one of our goals. Remembered some of the ones who started the range at flag pole with a "headstone". Want to see if we can get some of the Pittman-Robertson money that you have control of. We are almost completely run all by ourselves. Advertizing is consistent and professionally done and have raised about \$25,000 and used \$10,000 of that to improve pistol range. Built covered space with concrete and looking for help from you with that. Fancy Creek, at north end of the lake is vastly under-used. There is a single track mountain bike trail there also and it is rated 4 out of 5 stars. We are open all year long, ten months on first and third weekend, every third Thursday and also every Sunday in months prior to hunting season. Had a decrease in users for awhile after 2012 election due to lack of ammo. It is a well used, well run facility. Have two events, a kid's day at the end of April and Women on Target; and we serve them lunch. Have assisted hunt selection process and numerous hunter education classes put on there. With building would need water and septic system put in there. \$100,000 to \$125,000 to get that in there and another \$25,000 or so for a kitchen. Need to insulate well for heat and sound. Pistol range expansion, need some engineering work, butts up against, do dirt work on hill and use it to shorten pistol range, currently 20 meters. Shorten to 15 yards and 15 lanes. Need more space at pistol range. We are ADA compliant with porta-pot on concrete. Baffle repair, filled with river pebbles, exposed to weather for 15 years; in long run, they are building baffles at El Dorado that are made of concrete and want to put those on all ranges. The older baffles have a sway to them. Had a failure on pistol range, middle dropped out of baffle, so looking for repair money also. Last is parking lot; it washes out and would take 30 loads of gravel, about \$12,000 to fix. This is our wish list. Shooting sports is expanding on regular basis so we are looking for a little help in getting this done. I will work with Ross on this.

Ross Robins – Update on shooting range program. Fancy Creek has been our model range and is why we use what we do for other ranges. Volunteers at Fancy Creek is reason it does so well. It was built in pieces with wildlife fee fund money and match from Fancy Creek people and they continue to update on their own. Recently finished Hillsdale, except asphalt on the parking lot. Working on new range at El Dorado, a change from what we have done before which were mostly rifle ranges, not a lot of thought of pistol ranges, but that is not the case anymore. They are all full of handgun shooters; 56 position range with 36 of those handgun. It is a completely new design with concrete baffles and concrete side walls, will save a lot of space. Excited about that. Not only changed our model to include a lot of hand guns. When we built Fancy Creek, that was what the normal was and they were inexpensive. We plan on building El Dorado and then go back and bring older ranges up to speed and Fancy Creek is on the top of the list. Have to wait for money to come in. Have PR dollars that we have to match. Will have enough money to finish El Dorado on July 1, but then have to wait to accumulate more money.

Mike Pearce – You said, 56 shooting stations at El Dorado? What is break down? Robins – There will be 14 rifle positions, a 25-yard range that will host six. Pearce – The 14 is 100-yard? Robins – Yes, check with me tomorrow, I may have my figures mixed up.

C. Workshop Session (continued)

- 3. Deer 25-Series Regulations Lloyd Fox, big game research biologist, presented this report to the Commission (Exhibit Q). First is KAR 115-25-9; we have been hunting for about 124 days now will go to 148 days; next year we will have two more days, the way the calendar works, where you can hunt deer somewhere in the state, 150 days by our current proposal. No major change to 115-25-9, with one exception; Smoky Hill Air National Guard has requested to go back to same season dates as the rest of the state is using. Using the same structure we have had the last year or two. We have three options for an extended whitetail antlerless firearms season: 1) short option: two days, January 1 and 2, 2017 in DMU 6, 8, 9, 10, 16, and 17; 2) medium option: eight days, January 1, 2017 through January 8, 2017 in DMU 1, 2, 3, 4, 5, 7, 11, 12, 13, and 14; or 3) long option: fifteen days, January 1 through January 15, 2017 in urban areas, DMU 10A (Fort Leavenworth), 15 and 19. The proposed number of additional whitetailed deer antlerless-only (WTAO) deer permits that a hunter could use are: none may be used in DMU 18; one WTAO permit may be used in short season option (DMU 6, 8, 9, 10 16 and 17); or five may be used in medium option (1, 2, 3, 4, 5, 7, 11, 12, 13, 14, 15 and 19.) Keith Clark – I am a landowner in Lyon and Morris counties and I have spent a lot of time in the field on my property and adjacent property the last seven years. I have noted a significant reduction in number of whitetail deer, concerned that allowance of five antlerless tags is excess. I am in Unit 14 and I would request that somehow I understand the data behind the allowance, especially in my area? I put in a call about a year ago and didn't get any response to that. This year I spent all of turkey season, all of muzzleloader season and the majority of firearm season only to see three or four does. I am hunting in a wooded area on the Neosho River, with cropland around it. Fox – I would like to get together with you; we do a survey that goes through the Neosho River valley, southeast of Council Grove and goes over to Diamond Springs. Unit 14, with our surveys, has been increasing in numbers, especially south of Woolsey, don't see as many as last couple of years, but I would show that data if you would like to see it. We have spotty distribution of deer and in some areas fewer deer and other areas many more deer; but overall upward trend in Unit 14, unlike we are seeing, for example, in Unit 10. I am in Emporia office and would be glad to show it to you. In 115-25-9a, at Fort Riley we include other two military areas in 9, but keep Fort Riley separate to make any last minute changes. Personnel from the Fort are here tonight; we looked at their recommendations and presenting as they recommended. Changes they would like to see is no pre-rut firearm antlerless season, but would like to have four additional days for youth and people with disabilities from October 7 to 10 and additional days for archery hunting, September 1-11 and also January 9-31. Also, a time period when antlered deer can be taken with archery. The firearm season dates would be November 25-27, December 17-23 and December 26-27
- 4. <u>Big Game Permanent Regulations</u> Lloyd Fox, big game research biologist, presented this report to the Commission (Exhibit R). Discussed 115-4-2, and as a result of that are going to look at changes in the system. That was on tagging and possible antler tags. We will review in conjunction with the new contract for the KOALS system, try to address it that way. All of the other regulations in the 4-series have either already been handled this year or there was no additional input for changes; with the exception for 4-4, which is legal equipment for hunting

big game. This occurred at last Commission meeting and we were asked to take a look at large caliber air rifles for possible inclusion for hunting big game (covered below).

5. <u>Air Rifles for Big Game</u> – Lloyd Fox, big game research biologist, presented this report to the Commission (Exhibit S). We did some background information on that I have provided that. Air rifles have been around for a long time, .46 caliber air rifles were around when Lewis and Clark Expedition was going on. They were used as military weapons, so there is a long history on them. In recent years, small air rifles 0.17 or 0.22 caliber air rifles; smaller pellet and BB guns have been modified and improved and some of those are now capable of moving a projective at very high velocities and are effective as small game hunting equipment. The larger caliber air rifles, the ones I have been able to research and get ballistic information on, do not move a bullet at a high velocity. The .50 caliber air rifle has a velocity 679 ft/sec and generated 230 foot pounds of energy. That is less energy than is produced by a factory loads for a .22 mag rifle and these bullets do not expand so do not increase the size of the wound channel. At this time there are a handful of states that have legalized them for big game (AZ, VA and MO). So far there has been neither problems reported or benefits from allowing such types of equipment. However, at this time we do not feel it would be prudent to allow large caliber air rifles for big game hunting because of their limited capabilities. We have been getting a bunch of additional comments about other types of weapons; whenever we open this regulation that seems to occur. One of the big items seems to be an item called an air bow, which is projecting a bolt or arrow using compressed air. It looks somewhat like a crossbow, only it shoots an arrow through. Again this is not legal in Kansas and we are not recommending any change in regulation 4-4 to accommodate these new types of weapons. Dave Easton – Any figures on participation in October pre-rut season? Fox – Not heavily used and not popular with Kansas sportsmen. This is second year and going forward with additional year.

D. Public Hearing

Notice and Submission Forms; Kansas Legislative Research Letter and Attorney General Letter (Exhibit T).

1. <u>Free Park Entrance and Free Fishing Days by Secretary's Orders</u> – Tony Reitz, Kaw Region Manager, presented the Secretary's Orders (Exhibit U). Here on Linda's behalf, see dates in briefing book item. We don't need to vote on this as it is Secretary's Orders.

XII. Old Business

None

XIII. Other Business

A. Future Meeting Locations and Dates

March 24, 2016 – Kansas Historical Society, Topeka (possible legislative lunch on March 23) April 21, 2016 – Great Plains Nature Center, Wichita June 23, 2016 – Fort Scott August 11, 2016 – Great Bend October 20, 2016 - Liberal January 2017 – Emporia (Flint Hills Technical College, Phil Taunton suggestion)

XIV. ADJOURNMENT

The meeting adjourned at 7:20 p.m.

(Exhibits and/or Transcript available upon request)

Secretary's Remarks

Agency and State Fiscal Status No briefing book items – possible handout at meeting

2016 Legislature No briefing book items – possible handout at meeting

General Discussion

LEPC RWP Update No briefing book items – possible handout at meeting

*i*Sportsman

The division's Public Lands Division manages more than 350,000 acres of public land and water including 78 wildlife areas, 38 state fishing lakes, 7 public access areas, as well as 16 U.S. Army Corps of Engineers areas, and six Bureau of Reclamation reservoirs land areas managed under license agreements. Most of these properties are open to public hunting although some may have species or seasonal restrictions. Each Public Lands manager oversees one or more public land locations.

Under regulation (K.A.R. 115-8-1(e), Special Use Restrictions), KDWPT may require users of certain public land areas to obtain a Daily/Use Permit for hunting or other activities. Currently, several properties or portions thereof require a user permit – primarily daily hunting permits, although the department may require a permit for other uses as deemed necessary.

The paper-based permits were available on the properties at select parking lots and information kiosks (wooden sign boards). Users fill in their personal information (top portion) at the beginning of their visit. At the end of their visit, users add harvest information and then return the forms (bottom portion) to any of the kiosks on the property at the end of the day. Managers travel to each of the kiosks to collect the completed permits and replenish the supply of blanks. The cards' tops and bottoms are then hand matched and mailed to a data entry point.

This paper-based system is inefficient, labor-intensive and limited in scalability. Approximately six months later, the collected information is compiled by hand into Excel spreadsheets or Access databases kept by property managers. There are no real-time reporting capabilities for the collected data, sometimes resulting in long delays in analysis and reporting. In addition, managers have limited ability to alert potential users ahead of time if a property must be closed.

The iSportsman electronic check-in system was initiated in September 2014 on 14 properties. Today there are 23 properties in the system. The number of sportsman using the system continues to grow. The real time data being collected is at our managers' fingertips and the capabilities within the system is very extensive.

Habitat First Program

Visit: KSOutdoors.com/Private-Lands

Since 1973, KDWPT has employed wildlife biologists whose primary responsibility is to work with private landowners to improve wildlife habitat on their land. In a state that is more than 97 percent privately owned, private lands habitat improvement is a crucial tool for wildlife management.

Over the years, there have been different initiatives with varying scales, target species, funding levels and durations. While intentions were true, the many different initiatives and programs available made marketing and delivery difficult. In February of 2015, the entire Wildlife Division came together for two days of discussions regarding our private lands habitat programs, where we were at, and where we needed to be moving forward. From this meeting, a committee was formed with regional representatives who worked diligently over the last year. From these efforts, the Habitat First program was born.

The Habitat First program is intended to create a marketable brand for the services we have to offer willing landowners throughout Kansas. Our wildlife biologists are able to assist with habitat management planning on private properties, provide equipment loan for habitat projects as available, and offer cost-share reimbursements for completed habitat projects through both state and federal programs. The standardized practices and rates make the program easy to understand and explain for those delivering to potential cooperators.

In addition to simplifying the program, we have also begun to increase our marketing efforts. The Private Landowner Assistance web page (www.ksoutdoors.com/private-lands) has been streamlined for a quicker review of content, and a web map application for look-up of who to contact in your area of the state if interested in learning more about our programs. Countertop displays have also been distributed throughout the state at retail stores, USDA offices, and state offices, with informational cards on the Habitat First program and where to go for additional information. Future plans include targeted direct mail marketing as well.

2016 Kansas Wildlife Habitat Conservation Award

The Kansas Wildlife Habitat Conservation (KWHC) Award is a statewide award, modeled after the county-level soil conservation awards, which recognize farmers and ranchers who have completed projects designed to improve environmental quality or conserve natural resources such as soil, water, and energy. The purpose of KWHC award is to stimulate interest in wildlife management by recognizing an individual who has exhibited outstanding progress in the development and stewardship of wildlife resources on their property.

Nominations for this award are accepted from biologists across the state, reviewed by committee, and a winner is selected based on overall habitat quality, quantity, maintenance, and enhancement on the property. Additionally, if the criteria are met, the KWHC award winner is nominated for the Association of Fish and Wildlife Agencies National Private Lands Fish & Wildlife Stewardship Award.

For 2016, the KWHC statewide award is presented to Keith and Teresa Jabben of rural Independence.

Keith and Teresa were the recipients of the Montgomery County Wildlife Habitat Conservation Award sponsored by the Kansas Bankers Association and Kansas Department of Wildlife, Parks and Tourism. They are receiving this award for their relentless pursuit of improved wildlife habitat on several Montgomery County properties setting an excellent example of good land stewardship of the land, Keith and Teresa are most certainly worthy of this county award.

The Jabbens own and manage 775 acres divided between six different parcels, most of which were purchased in 2008. These diverse properties consist of mature woodlands, native grasslands, creeks, rivers, riparian corridors and croplands. Although Keith is an avid hunter, he will admit that he devotes much more time and effort towards improving the habitat for wildlife than he does actually hunting. Many oak trees have been planted for streambank stabilization and mast production for local wildlife to enjoy for decades to come. Cool season fescue grasslands, essentially useless for most wildlife, have been converted to native grasses and wildflowers, teeming with all sorts of wildlife. Many of his agricultural fields have native grass buffers and waterways to reduce soil erosion, which gives you an inkling of his concern for the conservation of not only the wildlife resource, but for all natural resources. Keith has several deer food plots established on his properties. He does not install the food plots with the sole intention of increasing the odds of his hunting success, but rather to ensure that the deer and other wildlife have a reliable food source for their health and well-being. The timber on his properties vary from the desirable oak / hickory mixes, to the less desirable ash / hackberry mixes and the oftentimes invasive cedar and hedge trees, among other species. Keith has spent a considerable amount of time working to improve these wooded areas. Hinge-cutting less desirable trees to create natural browse for deer and living brush piles for quail and rabbits. Girdling was done to numerous selected trees to create den trees for furbearers and attracting food sources for birds such as woodpeckers. Selective thinning around mast producing trees has been implemented to help them thrive and produce seedlings that will ensure the long term health and productivity of these wooded areas.

In addition to the countless hours spent wielding a chainsaw around his woodlands, Keith adds some creative flair to his properties by using some outside-the-box thinking. He researched which varieties of trees would be best suited to be planted in his area for the benefit of wildlife and decided to mix in some chestnut trees along with the oaks. Chestnut is a variety of tree that was said to be the most abundant tree east of the Mississippi River prior to a devastating fungal disease called Chestnut Blight which wiped them out in the early 1900s. A very high protein content and no bitterness to the large nuts make them quite desirable to many local wildlife

species. These trees won't grow just anywhere, but soil tests revealed to him that he could get them to grow in his soil. This was all information that I did not know until I had met with Keith. Sometimes it is the biologist who gets to learn while meeting with a landowner instead of the other way around. This was certainly the case when I met with Mr. Jabben. Another unconventional aspect of Keith's land management is his involvement in determining the crop rotations. He works with the tenants to ensure that there is always something different growing in his agricultural fields on each property. His goal is to provide diversity within each parcel to ensure that there is a variety of food sources and cover for the wildlife that uses the fields. He is also one of very few landowners in Southeast Kansas that has learned the benefits of cover crops and he is currently experimenting with them on some of his agricultural fields.

Keith has been able to enjoy the fruits of his labor, highlighted by healthier woodlands, croplands and wildlife. He has seen an increased utilization of his properties by several wildlife species. Local wildlife will be able to enjoy the benefits of these improvements to his land for generations to come. Our congratulations and thanks to Keith and Teresa for their efforts.

Walleye Initiative

Staff will present information that supports a plan to improve walleye populations throughout the state. A recent license angler survey has provided angler preference for walleye, as well as what their motivations are. The survey also gives insight to possible regulatory options that are preferred by anglers. In addition to different regulatory options being considered to improve the walleye population structure, a number of fish culture techniques can also be used to provide more walleye for the public waters of the state.

Guiding on Public Lands

Due to numerous public inquiries during the 2015-2016 Kansas hunting season in opposition to guiding on public lands, KDWPT Commissioners have tasked the Public Lands Division with looking into this matter and providing recommendations. In 2012, a regulation was adopted allowing guiding on public lands through a permitting and reporting process as defined in KAR 115-8-24. Guided waterfowl and deer hunts have caused the greatest concern among callers as it appears those two activities tend to monopolize public lands more than other hunting activities. Staff is looking at potential negative impacts that all commercial activity on department managed lands and waters might create.

K.A.R 115-15-3: Threatened and endangered wildlife, special permits, and enforcement actions.

K.A.R 115-15-4: Recovery plan procedures.

Background

We are currently working through issues with SB 384 in the Legislature that will possibly require some changes to two regulations. As such, we may be presenting changes to KAR 115-15-3 and KAR 115-15-4 at future meetings in an effort to find resolution with those sponsoring Senate Bill 384.

Workshop Session

Kansas Department of Wildlife, Parks & Tourism Briefing Item Webless Migratory Game Bird Regulations

March 24, 2016

Background

Webless migratory game birds are subject to the same U.S. Fish and Wildlife Service (USFWS) federal framework process as waterfowl. The USFWS annually develops frameworks from which states are able to establish migratory game bird hunting seasons. These frameworks establish maximum bag and possession limits, season lengths, and earliest opening and latest closing dates. States must operate within these frameworks when establishing state specific migratory game bird seasons. General stability in season dates and bag limits allows the inclusion of webless regulations, bag limits, and season dates in KDWPT permanent regulations summarized below.

Species	Regulation	Regulation Summary
Crow	KAR 115-25-16	Crows; open season, bag limit, and possession limit
Dove	KAR 115-25-19 KAR 115-20-7	Doves; management unit, hunting season, shooting hours, and bag and possession limits Doves; legal equipment, taking methods, and possession
Sandhill Crane	KAR 115-25-20	Sandhill crane; management unit, hunting season, shooting hours, bag and possession limits, and permit validation
Snipe, Rail, & Woodcock	KAR 115-25-21	Snipe, rail, and woodcock; management unit, hunting season, shooting hours, and bag and possession limits

The USFWS has approved an increase in dove season length from 70 to 90 days in Kansas and other Central Management Unit states beginning with the 2016-17 season. All other webless migratory game bird frameworks are unchanged.

Discussion

Previous to the change to a 90-day season length for 2016, the federal frameworks for doves have allowed for a 70-day season since 2009, and 60-day 15-bird bag limit seasons or 70-day 12-bird bag limit seasons from 1983 through 2008. Changes to migratory dove season in Kansas were limited prior to 2002-2003, when a two-segment season was first adopted to overlap dove season with the opening weekend of upland bird season. Seasons varied through 2009, when the current structure of a first segment from September 1 until October 31, and a second segment of nine days that opens the first Saturday in November was adopted.

Although a large majority of dove harvest occurs early in the season (early-mid September), adopting a 90 day season precludes the need for a two-segment migratory dove season to overlap the opening weekend of upland game bird seasons. Simplification of season structure often receives strong support from migratory bird hunters. Although increasing season length is

unlikely to largely affect total harvest in Kansas, adopting a longer season increases potential hunter opportunity and likely improves hunter satisfaction.

Changes to the extended exotic dove season are necessary to permit extending the migratory dove season. Adopted in 2008 to provide additional harvest opportunity on exotic dove species, the extended exotic dove season is not subject to federal frameworks, and can be modified when and as needed.

Staff Recommendations

Doves

Amend KAR 155-25-19 to reflect a first segment of open season of September 1-November 29, open to taking of migratory and exotic doves, and a second segment of open season of November 30-February 28 of the following year, open only for the taking of exotic doves.

Other webless migratory game birds No changes recommended.

Proposed 2016-17 Webless Migratory Game Bird Bag Limits and Season Dates

Species	Bag/Possession Limits	Season Dates
Crow	none	November 10 - March 10
Dove	migratory - 15/45 exotic – none	September 1 - November 29
Extended Exotic Dov	e none	November 30 - February 28
Sandhill Crane	3/9	November 9 - January 5
Snipe	8/24	September 1 - December 16
Rail	25/75	September 1 - November 9
Woodcock	3/9	October 15 - November 28

KDWPT WATERFOWL BRIEFING ITEM

March 2016

BACKGROUND

The U.S. Fish and Wildlife Service (USFWS) annually develops frameworks within which states are able to establish migratory game bird hunting seasons. These frameworks establish maximum bag and possession limits, season lengths, and earliest opening and latest closing dates. States must operate within these frameworks when establishing state specific migratory game bird seasons.

<u>SEPTEMBER TEAL SEASON</u> - Blue-winged teal are one of the earliest migrating waterfowl, with most passing through Kansas from late August through October, often prior to the opening of general duck seasons. Green-winged teal are also early migrants but are commonly found in Kansas throughout the fall and winter, depending on weather conditions. Cinnamon teal are occasionally found mixed with flocks of blue-winged teal in Kansas. Special teal seasons were initiated to provide additional harvest opportunities for blue-winged and green-winged teal. As long as the blue-winged teal breeding population index (BPI) is above 3.3 million, a 9-day teal season can be held. If the blue-winged teal BPI exceeds 4.7 million, a 16-day season is permitted. The most recent blue-winged teal BPI was 8.5 million, allowing a 16-day season.

In the High Plains Unit of Kansas (west of Highway 283), the liberal package framework allows for 97 days of general duck season. Coupled with two youth hunting days, the addition of a nine-or 16-day teal season would exceed the Migratory Bird Treaty Act's maximum allowance of 107 annual hunting days for any one migratory species. Thus, when the liberal package for the regular duck season is available and a teal season can be held, it is necessary to reduce the High Plains Unit teal season to eight days, or reduce days in the High Plains Unit general duck season as not to exceed 107 hunting days. For the past six seasons, a nine-day teal season with a 96-day regular duck season have been selected in the High Plains Unit to satisfy this criterion.

<u>Duck, Merganser, and Coot Seasons - Since 1995</u>, Adaptive Harvest Management (AHM) has been adopted for setting duck hunting regulations in the United States. The AHM approach provides the framework for making objective decisions through four regulatory packages listed below. Optimal AHM strategies are calculated using: (1) harvest-management objectives specific to each mallard stock; (2) regulatory alternatives; and (3) current population models and associated weights for midcontinent mallards.

AHM Regulatory Packages

- Liberal package

- o Season Length: 74-day Low Plains Season, 97-day High Plains Season
- o Daily bag limit: 6 birds with various species restrictions.

- Moderate package

- o Season Length: 60-day Low Plains Season, 83-day High Plains Season
- o Daily bag limit: 6 birds with various species restrictions.

- Restrictive package

- o Season Length: 39-day Low Plains Season, 51-day High Plains Season
- o Daily bag limit: 3 birds with various species restrictions.

- Closed

Based on the 2015 breeding population estimate of 11.79 million midcontinent mallards and 4.15 million May ponds in Prairie Canada, the prescribed regulatory choice for the 2016-17 general duck season is the "liberal" alternative. Kansas has been in the liberal alternative since 1996. There is no change in species restrictions from the 2015-16 season.

<u>GOOSE SEASONS - Harvest prescriptions</u> for the Central Flyway's goose populations are based on population and harvest objectives as specified in population specific management plans. There are no changes in harvest prescriptions for geese from the 2015-16 season.

YOUTH WATERFOWL HUNTING DAYS - States may select two consecutive days per duck-hunting zone, designated as "Youth Waterfowl Hunting Days," in addition to their regular duck seasons.

EXTENDED FALCONRY SEASON - In addition to general waterfowl seasons, falconers may take migratory game birds during the special "extended" falconry season. The combined total number of days of take (i.e., teal season, general waterfowl season, and falconry) cannot exceed the Migratory Bird Treaty Act imposed maximum allowable annual hunting days for any one species of 107.

FEDERAL FRAMEWORK

SEPTEMBER TEAL SEASON

Season Dates: Between September 1 and September 30, 2016

Season Length: 16 days

Daily Bag Limit: 6 daily (any combination of teal)

Possession Limit: 18 in possession (any combination of teal) **Shooting Hours:** One-half hour before sunrise to sunset

Zones/ Split: No zones or splits options

DUCK, MERGANSER, AND COOT SEASONS

Season Dates: Between the September 24, 2016 and January 29, 2017

Season Length: High Plains Unit: 97 days. The last 23 days may start no earlier than

December 10, 2016 Low Plains Unit: 74 days

Daily Bag Limit: Duck: 6 ducks, with species and sex restrictions as follows: 5 mallards (no

more than 2 of which may be females), 3 scaup, 3 wood ducks, 2

redheads, 2 pintails, and 2 canvasback

Merganser: 5 mergansers of which only 2 may be hooded mergansers. States have the option to include mergansers in the duck daily bag limit, in which case the daily limit of merganser would be the same as the

duck bag limit (6), of which two may be hooded mergansers

Coot: 15 coots

Possession Limit: Three times the daily bag limit.

Shooting Hours: One-half hour before sunrise until sunset

Zones/ Split: *High Plains* – no zones and up to two segments

Low Plains – 3 zones with each having up to two segments

or no zones with three segments

GOOSE SEASONS

Season Dates: Dark Geese (all geese except Ross's and snow geese): between September

24, 2016 and February 12, 2017

Light Geese (Ross's and Snow): between September 24, 2016 and March

10, 2017

Light Goose Conservation Order: between January 1, 2016 and April 30,

2016 (KAR 115-18-16). Must be held outside of all other waterfowl

seasons

Season Length: Dark Geese:

Canada geese (or any other dark goose species except white-fronted

geese) not to exceed 107 days

White-fronted geese, States may select either a season of:

Option A: 74 days with a bag limit of 3

Option B: 88-day season with a bag limit of 2

Light Geese: not to exceed 107 days

Light Goose Conservation Order: Must be held outside of all other

waterfowl seasons

Daily Bag Limit: Dark Geese:

Canada geese (or any other dark goose species except white-fronted

geese) 8 geese

White-fronted geese, States may select either a season of:

Option A: 74 days with a bag limit of 3

Option B: 88-day season with a bag limit of 2

Light Geese: 50 light geese

Light Goose Conservation Order: No daily bag limit

Possession Limit: Dark Geese: Three times the daily bag limit

Light Geese: No possession limit

Light Goose Conservation Order: No possession limit

Shooting Hours: General Goose Seasons: One-half hour before sunrise to sunset

Light Goose Conservation Season: One-half hour before sunrise to one-

half hour after sunset

Zones/ Split: General Goose Seasons: No zones and up to two segments

Light Goose Conservation Season: No zones or splits

YOUTH WATERFOWL HUNTING DAYS

States may select two consecutive days per duck-hunting zone, designated as "Youth Waterfowl Hunting Days," in addition to their regular duck seasons, under the following guidelines:

- 1. The days must be held outside any regular duck season on a weekend, holidays, or other non-school days when youth hunters would have the maximum opportunity to participate.
- 2. The days may be held up to 14 days before or after any regular duck-season frameworks or within any split of a regular duck season, or within any other open season on migratory birds.
- 3. The daily bag limits may include ducks, geese, tundra swans, mergansers, coots, moorhens, and gallinules and would be the same as those allowed in the regular season. Flyway species and area restrictions would remain in effect.

- 4. Shooting hours would be one-half hour before sunrise to sunset.
- 5. Youth hunters must be 15 years of age or younger. In addition, an adult at least 18 years of age must accompany the youth hunter into the field. This adult may not duck hunt but may participate in other seasons that are open on the special youth day.

EXTENDED FALCONRY SEASON

Season Dates: Between September 1 and March 10

Season Length: For all hunting methods combined, the combined length of the extended

season, regular season, and any special or experimental seasons must not exceed 107 days for any species or group of species in a geographical

area.

Daily Bag Limit: No more than 3 migratory game birds, singly or in the aggregate

Possession Limit: Three times the daily bag limit

Hawking Hours: One-half hour before sunrise to sunset

Zones/ Split: Each extended season may be divided into a maximum of three segments

2016-17 SEASON STAFF RECOMMENDATIONS

SEPTEMBER TEAL SEASON

Staff recommends adopting a 9-day season in the High Plains Unit (west of Hwy 283) and a 16-day season in the Low Plains Zones (east of Hwy 283) (See figure 1 for Kansas's Duck Hunting Zone Map). Adopt Federal Frameworks for daily bag limit, possession limit and shooting hours. Staff recommends the following season dates.

High Plains Unit
 Low Plains Zones
 Sep 17 to Sep 25
 Sep 10 to Sep 25

DUCK, MERGANSER, AND COOT SEASONS

Staff recommends adopting a 96-day season in the High Plains unit and 74-day season in the Low Plains Zones (See figure 1 for Kansas's Duck Hunting Zone Map). Adopt Federal Frameworks for daily bag limit, possession limit and shooting hours and option A for merganser limit. Staff recommends the following season dates.

High Plains Unit: Oct. 8 to Jan. 1 and Jan. 20 to Jan. 29
Low Plains Early Zone Oct. 8 to Dec. 4 and Dec. 17 to Jan. 1
Low Plains Late Zone Oct. 29 to Jan. 1 and Jan. 21 to Jan. 29
Low Plains Southeast Zone Nov. 12 to Jan. 1 and Jan. 7 to Jan. 29

YOUTH WATERFOWL HUNTING DAYS

Staff recommends adopting two youth waterfowl hunting days. Adopt Federal Frameworks daily bag limit, possession limit and shooting hours. Staff recommends the following season dates.

High Plains Unit: One week prior to general duck season (Oct. 1 and 2)
 Low Plains Early Zone One week prior to general duck season (Oct. 1 and 2)
 Low Plains Late Zone One week prior to general duck season (Oct. 22 and 23)
 Low Plains Southeast Zone One week prior to general duck season (Nov. 5 and 6)

CANADA, WHITE-FRONTED, BRANT, AND LIGHT GEESE

Staff recommends adopting a 105-day season for dark geese (Canada geese or any other dark goose species except white-fronted geese): and light geese (Snow and Ross's) and Option B (88-day season with a bag limit of 2) for white-fronted geese. Adopt Federal Frameworks for daily bag limit, possession limit for light and whited fronted geese, and daily bag limit of 6 dark geese with 18 in possession and Federal Framework for shooting hours. Staff recommends the following season dates.

Dark Geese:
White-fronted geese:
Light Geese:
Oct. 29 to Jan. 1 and Jan. 4 to Feb. 12
Oct. 29 to Jan. 1 and Jan 21 to Feb. 12
Oct. 29 to Jan. 1 and Jan. 4 to Feb. 12

Light Goose Conservation Order: Feb. 13 to April 30

EXTENDED FALCONRY SEASON

Staff recommends adopting a 15-day season in the in the Low Plains Unit (See figure 1 for Kansas's Duck Hunting Zone Map). Adopt Federal Frameworks for daily bag limit, possession limit and hawking hours. Staff recommends the following season dates.

- High Plains Unit: Closed to extended falconry season

Low Plains Early Zone
 Low Plains Late Zone
 Low Plains Southeast Zone
 Feb. 24 to Mar. 10
 Feb. 24 to Mar. 10

Figure 1. Kansas Duck Hunting Zones

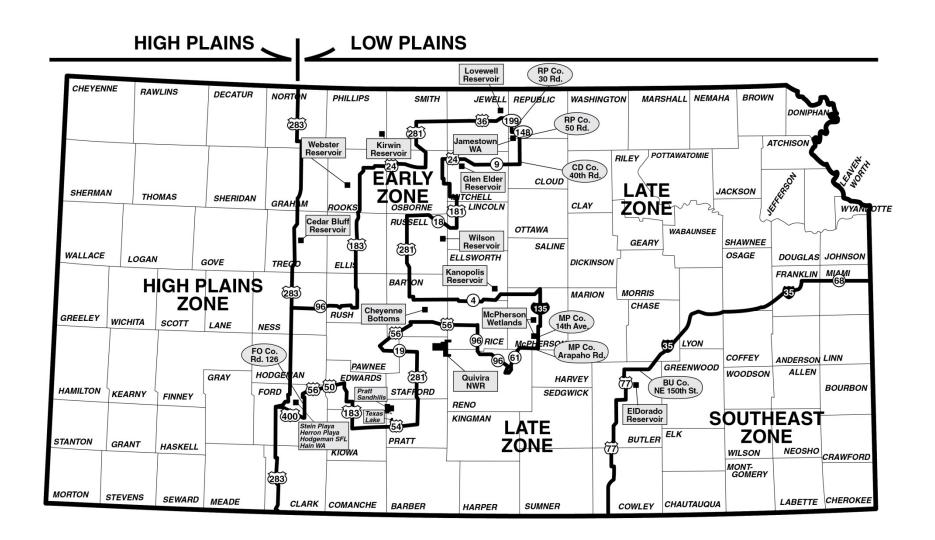


Table 1. Kansas September Teal Season Dates and September Teal Harvest from 1992 to 2015

Year	Low Plains Dates	Hunting Days	High Plains Dates	Hunting Days	Bag Limit	Green- winged Teal	Blue- winged Teal	Total Harvest
1992*	Sept 12-20	9	Sept 12-20	9	4	4,267	12,902	17,169
1993*	Sept 11-19	9	Sept 11-19	9	4	1,081	5,604	6,685
1994*	Sept 10-18	9	Sept 10-18	9	4	2,217	7,083	9,300
1995*	Sept 16-24	9	Sept 16-24	9	4	1,896	10,227	12,123
1996*	Sept 14-22	9	Sept 14-22	9	4	1,415	17,115	18,530
1997*	Sept 13-21	9	Sept 13-21	9	4	2,367	14,858	17,225
1998*	Sept 12-27	16	Sept 12-20	9	4	8,454	19,727	28,181
1999*	Sept 11-26	16	Sept 11-19	9	4	3,052	28,022	31,074
2000	Sept 9-24	16	Sept 9-16	8	4	4,621	27,724	32,345
2001	Sept 15-30	16	Sept 15-22	8	4	1,790	10,741	12,531
2002	Sept 21-29	9	Sept 21-28	8	4	3,783	8,723	12,506
2003	Sept 13-28	16	Sept 20-27	8	4	9,024	21,393	30,417
2004	Sept 18-26	9	Sept 18-25	8	4	2,901	19,173	22,074
2005	Sept 17-25	9	Sept 17-24	8	4	2,200	10,387	12,587
2006	Sept 9-24	16	Sept 16-23	8	4	4,733	23,664	28,397
2007	Sept 8-23	16	Sept 15-22	8	4	4,534	25,582	30,116
2008	Sept 13-28	16	Sept 13-20	8	4	7,200	15,120	22,320
2009	Sept 12-27	16	Sept 19-26	8	4	2,775	15,165	17,940
2010	Sept 11-26	16	Sept 18-26	9	4	1,812	16,829	18,641
2011	Sept 10-25	16	Sept 17-25	9	4	1,748	22,562	24,310
2012	Sept 8-23	16	Sept 15-23	9	4	4,298	19,420	23,718
2013	Sept 7-22	16	Sept 14-22	9	6	2,323	28,213	30,536
2014	Sept 13-28	16	Sept 20-28	9	6	2,806	36,736	39,542
2015	Sept 12-27	16	Sept 19-27	9	6	N/A**	N/A**	N/A**

^{*} Harvest estimates from 1999 to current are based on Harvest Information Program (HIP). For years prior to 1999, harvest estimates are based on USFWS Mail Survey Questionnaire.

^{**} Harvest Data is not available until late July.

Table 2. Historic season dates by zone in Kansas from 1992 to 2015

Year	Season Days	High Plains (HP)	Low Plains Early	Low Plains Late	Low Plains Southeast
1 cai	Season Days	Oct 10 – Jan 4	Oct 10 - Dec 6	Oct 31 – Jan 3	Nov 14 – Jan 3
2015	74 +23 HP	Jan 23 - Jan 31	Dec 19 - Jan 3	Jan 23 - Jan 31	Jan 9 - Jan 31
		Oct 11 - Dec 8	Oct 11 - Dec 7	Nov 01 – Jan 04	Nov 8 – Nov 9
2014	74 +23 HP	Dec 20 - Jan 25	Dec 20 - Jan 4	Jan 17 - Jan 25	Nov 15 - Jan 25
		Oct 5 - Dec 2	Oct 5 - Dec 1	Oct 26 - Dec 29	Nov 2 – Nov 3
2013	74 +23 HP	Dec 21 - Jan 26	Dec 21 - Jan 5	Jan 18 - Jan 26	Nov 16 - Jan 26
		Oct 6 - Dec 30 Jan	Oct 6 - Dec 2	Oct 27 - Dec 30	110V 10 - Jan 20
2012	74 +23 HP	19 - Jan 27	Dec 15- Dec 30	Jan 19 - Jan 27	Nov 15 - Jan 27
		Oct 8 - Jan 2	Oct 8 - Dec 4	Oct 29 - Jan 1	Nov 5 - Jan 8
2011	74 +23 HP	Jan 21 - Jan 29	Dec 17 - Jan 1	Jan 21 - Jan 29	Jan 21 - Jan 29
		Oct 9 - Jan 3	Oct 9 - Dec 5	Oct 30 - Jan 2	Jun 21 Jun 2)
2010	74 +23 HP	Jan 22 - Jan 30	Dec 18 - Jan 2	Jan 22 - Jan 30	
		Oct 10 - Jan 5	Oct 10 - Dec 6	Oct 31 - Jan 3	
2009	74 +23 HP	Jan 23 - Jan 31	Dec 19 - Jan 3	Jan 23 - Jan 31	
		Oct 4 - Dec 30	Oct 11- Dec 7	Oct 25 - Dec 28	
2008	74 +23 HP	Jan 17 - Jan 25	Dec 20 - Jan 4	Jan 17 - Jan 25	
		Oct 6 - Jan 1	Oct 13 - Dec 9	Oct 27 - Dec 30	
2007	74 +23 HP	Jan 19 - Jan 27	Dec 15 - Dec 30	Jan 19 - Jan 27	
• • • •	74 22 XXD	Oct 7 - Jan 2	Oct 14 - Dec 10	Oct 28 - Dec 31	
2006	74 +23 HP	Jan 20 - Jan 28	Dec 16 - Dec 31	Jan 20 - Jan 28	
2005	74 . 02 HD	Oct 8 - Jan 3	Oct 15 - Dec 11	Oct 29 - Jan 1	
2005	74 +23 HP	Jan 21 - Jan 29	Dec 17 - Jan 1	Jan 21 - Jan 29	
2004	74 . 22 HD	Oct 9 - Jan 4	Oct 9 - Dec 12	Oct 30 - Jan 2	
2004	74 +23 HP	Jan 22 - Jan 30	Dec 25 - Jan 2	Jan 22 - Jan 30	
2002	74 . 22 HD	Oct 11 - Jan 6	Oct 11 - Dec 14	Oct 25 - Nov 2	
2003	74 +23 HP	Jan 17 - Jan 25	Dec 26 - Jan 3	Nov 8 - Jan 11	
2002	74 +23 HP	Oct 12 - Jan 7	Oct 12 - Dec 15	Oct 26 - Nov 3	
2002	74 +23 HP	Jan 18 - Jan 26	Dec 24 - Jan 1	Nov 9 - Jan 12	
2001	74 +23 HP	Oct 6 - Jan 1	Oct 13 - Dec 16	Oct 27 - Nov 4	
2001	74 ±23 III	Jan 12 - Jan 20	Dec 24 - Jan 1	Nov 10 - Jan 13	
2000	74 +23 HP	Sep 30 - Jan 1	Oct 7 - Dec 10	Oct 21 - Oct 29	
2000	74 723 111	Jan 19 - Jan 21	Dec 23 - Dec 31	Nov 4 - Jan 7	
1999	74 +23 HP	Oct 2 - Jan 2	Oct 9 - Dec 12	Oct 23 - Oct 31	
1///	71 123 111	Jan 20 - Jan 23	Dec 25 - Jan 2	Nov 6 - Jan 9	
1998	74 +23 HP	Oct 3 - Jan 3	Oct 10 - Dec 13	Oct 24 - Nov 1	
1//0	71123111	Jan 14 - Jan 17	Dec 26 - Jan 3	Nov 7 - Jan 10	
1997	74 +23 HP	Oct 4 - Jan 4	Oct 4 - Dec 7	Oct 25 - Dec 14	
2277	, , , , 20 111	Jan 15 - Jan 18	Dec 20 - Dec 28	Dec 20 - Jan 11	
1996	60 +23HP	Oct 12 - Dec 1	Oct 12 - Dec 1	Nov 2 - Dec 15	
		Dec 7 - Jan 7	Dec 21 - Dec 29	Dec 21 - Jan 5	
1005	60 - 22IID	Sep 30 - Oct 3	Oct 21 - Oct 29		
1995	60 +23HP	Oct 14 - Dec 17	Nov 11 - Dec 17		
		Dec 23 - Jan 5	Dec 23 - Jan 5		
1004	40 + 12 HD	Oct 15 - Oct 31	Oct 22 - Oct 31		
1994	49 +12 HP	Nov 11 - Dec 11	Nov 11 - Dec 11		
		Dec 21 - Jan 2	Dec 26 - Jan 2		
1993	39 +12HP	Oct 16 - Oct 31 Nov 13 - Dec 5	Oct 23 - Oct 31		
1993	39 ±14 ПГ	Dec 22 - Jan 1	Nov 13 - Dec 12	<u>-</u>	
		Oct 17 - Nov 8	Oct 31 - Nov 13		
1992	39 +12HP	Nov 21 - Dec 6	Nov 21 - Dec 6		
1772	J) 12111	Dec 26 - Jan 6	Dec 26 - Jan 3		
		Dec 20 Juli 0	DCC 20 Juli J		

Table 3. 2012-2015 duck population and pond estimates from the annual Waterfowl Breeding Population and Habitat Survey and comparison to 2014 and long-term average. (Numbers are in millions). 2016 estimates are not available until late July.

Species	2012	2013	2014	2015	% Change from 2014	% Change from Long-Term Average
Mallard	10.6	10.4	10.9	11.6	+7%	+51%
Gadwall	3.6	3.4	3.8	3.8	+1%	+100%
American Wigeon	2.1	2.7	3.1	3.0	-3%	+17%
Green-winged Teal	3.5	3.1	3.4	4.1	+19%	+98%
Blue-winged Teal	9.2	7.7	8.5	8.5	0%	+73%
Northern Shoveler	5	4.8	5.3	4.4	-17%	+75%
Northern Pintail	3.5	3.3	3.2	3.0	-6%	-24%
Redhead	1.3	1.2	1.3	1.2	-6%	+71%
Canvasback	0.8	0.8	0.7	0.8	11%	+30%
Scaup	5.2	4.2	4.6	4.4	-5%	-13%
Total Ducks	48.6	45.6	49.2	49.5	+1%	+43%
May Pond Counts	5.5	6.9	7.2	3.3	-12%	+21%

Figure 2. Estimates of active duck hunters and duck harvest in Kansas from 1999 to 2014 based upon the Harvest Information Program. 2015 harvest data is not available until late July.

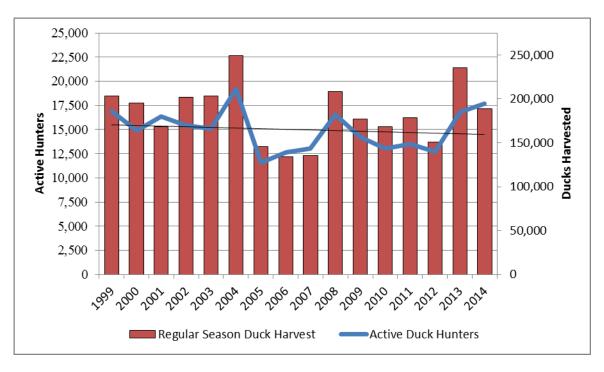


Table 4. Estimates of active duck hunters, regular season duck harvest, and average duck per hunter, average seasonal bag per hunter, and total duck hunter days in Kansas from 1999 to 2014 as estimated by the Harvest Information Program. 2015 harvest data is not available until late July.

Year	Active Duck Hunters	Regular Season Duck Harvest	Average Duck Hunter Days	Average Seasonal Duck Bag	Duck Hunter Days
1999	16,900	203,226	7.5	13.9	126,800
2000	14,900	195,555	7.2	15.2	107,400
2001	16,344	168,267	6.2	11.1	100,989
2002	15,426	202,093	6.7	13.9	102,744
2003	15,100	203,184	7.1	15.5	107,600
2004	19,200	249,126	6.5	14.2	124,000
2005	11,600	145,413	7.6	13.7	87,700
2006	12,663	133,701	6.7	12.8	85,416
2007	13,021	135,523	6.3	12.7	82,149
2008	16,531	208,056	6.4	13.9	106,154
2009	14,259	176,862	6.5	13.6	92,081
2010	13,053	168,422	6.1	14.3	79,064
2011	13,534	178,112	7.1	15.0	96,138
2012	12,739	150,901	7.1	13.7	90,851
2013	16,847	235,335	6.3	15.8	105,344
2014	17,684	188,655	5.8	15.9	101,802
Long-term Average	14,988	183,902	6.7	14.1	99,765
% Change from 2013	+5.0%	-19.8%	-7.8%	+0.6%	-3.4%
% Change from LTA	+18.0%	+2.6%	-13.8%	+129%	+2.0%

Table 5. Duck species composition in the Kansas regular duck season harvest from 1999 to 2014 and as estimated by the Harvest Information Program. 2015 harvest data is not available until late July.

Year	Total Duck Harvest	Mallard	Gadwall	Green- winged Teal	Blue- winged Teal	Pintail	American Wigeon	Northern Shoveler	Wood Duck	Diving Ducks*
1999	203,226	114,167	27,189	21,918	6,936	5,410	7,075	4,578	4,439	10,404
2000	195,555	102,846	29,363	27,872	2,385	7,453	12,520	1,789	2,683	7,154
2001	168,267	97,739	19,154	20,049	1,074	7,339	6,265	3,401	3,938	8,055
2002	202,093	93,112	36,572	31,423	3,468	4,624	13,032	3,783	3,153	10,614
2003	203,184	95,711	41,063	24,536	4,258	4,157	15,513	4,258	3,751	8,315
2004	249,126	133,582	41,374	29,012	6,812	3,280	13,371	5,298	3,027	10,595
2005	145,413	84,193	21,629	13,197	1,588	3,666	7,332	4,277	1,589	7,453
2006	133,701	55,780	30,594	11,156	1,183	2,704	7,944	6,254	2,874	14,198
2007	135,523	61,041	27,687	22,182	1,296	2,591	6,638	4,210	1,133	7,125
2008	208,056	98,160	34,080	22,560	3,840	6,872	17,760	2,400	3,600	16,864
2009	176,862	80,574	27,589	23,569	3,654	5,664	11,511	7,674	3,106	11,876
2010	168,422	76,639	30,940	15,276	3,366	5,437	8,415	9,321	3,366	14,369
2011	178,112	85,163	29,553	18,113	4,131	5,243	8,262	8,262	2,224	14,777
2012	150,901	78,157	32,473	9,232	1,910	6,367	7,959	2,706	1,114	9,869
2013	235,335	94,432	34,188	32,861	20,414	12,115	9,460	12,945	2,655	15,435
2014	188,655	114,517	13,648	22,067	11,225	4,847	4,975	4,592	1,403	10,716
Average	183,902	91,613	29,819	21,564	4,846	5,486	9,877	5,359	2,753	11,114
% Change from 2013	-19.8%	21.3%	-60.1%	-32.8%	-45.0%	-60.0%	-47.4%	-64.5%	-47.2%	-30.6%
% Change Average	2.6%	25.0%	-54.2%	2.3%	131.6%	-11.6%	-49.6%	-14.3%	-49.0%	-3.6%

^{*} includes redhead, canvasback, ring-necked duck, lesser scaup, greater scaup, goldeneye and ruddy duck

Table 6. Historic general goose season in Kansas from 2006 to 2015.

Season	Canada	Light	White-fronted
Season	Goose	Goose	Goose
2015	Oct 31 - Nov 01	Oct 31 - Nov 01	Oct 31 - Jan 03
2013	Nov 04 - Feb 14	Nov 04 - Feb 14	Jan 23 - Feb 14
2014	Nov 01 - Nov 09	Nov 01 - Nov 09	Nov 01 - Dec 14
2014	Nov 12 - Feb 15	Nov 12 - Feb 15	Jan 17 - Feb 15
2013	Oct 26 - Nov 03	Oct 26 - Nov 03	Oct 26 - Dec 29
2015	Nov 06 - Feb 09	Nov 06 - Feb 09	Feb 01 - Feb 09
2012	Oct 27 - Nov 04	Oct 27 - Nov 04	Oct 27 - Dec 30
2012	Nov 07 - Feb 10	Nov 07 - Feb 10	Feb 02 - Feb 10
2011	Oct 29 - Nov 06	Oct 29 - Nov 06	Oct 29 - Jan 01
2011	Nov 09 - Feb 12	Nov 09 - Feb 12	Feb 04 - Feb 12
	Oct 30 - Nov 07	Oct 30 - Nov 07 Nov 10 - Feb 13	Oct 30 - Nov 07
2010	Nov 10 - Feb 13		Nov 10 - Jan 02
	1101 10 - 1 60 13	Nov 10 - Feb 13	Feb 05 - Feb 13
	Oct 31 - Nov 08	Oct 31 - Nov 08 Nov 11 - Feb 14	Oct 31 - Nov 08
2009	Nov 11 - Feb 14		Nov 11 - Jan 03
	1100 11 - 1 60 14	NOV 11 - Feb 14	Feb 06 - Feb 14
	Oct 25 - Oct 26	Oct 25 - Oct 26	Oct 25 - Oct 26
2008	Nov 05 - Feb 15	Nov 05 - Feb 15	Nov 05 - Jan 04
	1100 03 - 1 60 13	100 03 - Feb 13	Feb 07 - Feb 15
	Oct 27 Oct 28	Oct 27 Oct 28	Oct 27 - Oct 28
2007	Nov 07 - Feb 17	Nov 07 - Feb 17	Nov 07 - Jan 06
	1407 07 - 1.60 17	1407 07 - 1760 17	Feb 09 - Feb 17
	Oct 28 - Oct 29	Oat 28 Oat 20	Oct 28 - Oct 29
2006	Nov 08 - Feb 18	Oct 28 - Oct 29	Nov 08 - Jan 07
	110V 00 - Feb 18	Nov 08 - Feb 18	Feb 10 - Feb 18

Figure 3. Estimates of active goose hunters and goose harvest in Kansas from 1999 to 2014 based upon the Harvest Information Program. 2015 harvest data is not available until late July.

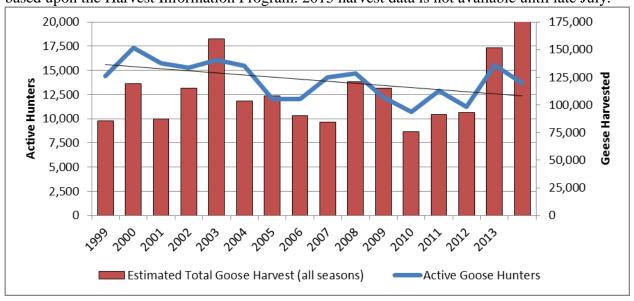


Table 7. Estimates of active goose hunters, total season goose harvest, average goose per hunter, average seasonal bag per hunter, total goose hunter days, and regular season harvest for Canada, light goose and white-fronted geese in Kansas from 1999 to 2014 based upon the by the Harvest Information Program. 2015 harvest data is not available until late July.

Year	Active Goose Hunters	Total Goose Harvest	Avg. Goose Hunter Days	Avg. Goose Seasonal Bag	Goose Hunter Days	Canada Goose Harvest	Light Goose Harvest	White- fronted Goose Harvest	Light Goose Conservation Season
1999	14,400	85,700	6.5	5.9	93,300	66,255	12,048	5,476	11,165
2000	17,300	119,000	6.5	6.9	112,200	98,005	8,164	11,303	11,937
2001	15,715	87,499	5.7	5.6	89,663	72,707	4,405	4,721	35,138
2002	15,248	115,400	5.2	7.6	79,771	80,982	18,222	8,966	17,087
2003	16,100	159,700	7.2	9.9	116,200	123,866	19,263	9,735	65,608
2004	15,500	103,700	6.3	6.7	98,000	80,118	16,481	5,688	25,272
2005	12,000	108,300	7.1	9.1	84,800	99,178	3,689	970	18,802
2006	12,038	90,400	5.1	7.5	60,994	59,566	12,848	2,336	12,711
2007	14,294	84,699	5.6	5.9	79,723	59,968	10,943	13,788	4,260
2008	14,692	120,900	5.7	8.2	83,525	87,067	12,540	16,325	11,924
2009	12,213	115,201	6.5	9.4	78,955	92,267	4,267	12,267	15,244
2010	10,700	75,800	5.3	7.1	56,936	66,494	4,459	4,847	53,863
2011	12,900	91,653	5.9	7.1	75,795	51,900	19,876	19,877	62,092
2012	11,207	92,367	6.5	8.3	73,084	72,204	13,016	7,127	72,447
2013	15,543	151,837	5.7	9.8	88,386	108,657	27,253	15,927	92,825
2014	13,716	218,285	5.9	15.9	80,287	166,812	32,409	19,064	55,271
Average	13,973	113,815	6.0	8.2	84,476	86,628	13,743	9,901	35,353
% Change from 2013	-11.8%	+43.8%	2.8%	+62.2%	-9.2%	+53.5%	+18.9%	+19.7%	-40.5%
% Change Average	-1.8%	+91.8%	-3.1%	+94.3%	-5.0%	+92.6%	+135.8%	+92.5%	+56.3%

KAR 115-25-9a. Deer; open season, bag limit, and permits; additional considerations; Fort Riley.

Background

K.A.R 115-25-9a lists additional deer hunting days available only on the Fort Riley subunit.

Discussion

Fort Riley personnel have requested regular archery season dates and regular muzzleloader season dates listed in K.A.R. 115-25-9.

Fort Riley personnel have requested that the pre-rut white-tailed deer antlerless only firearm season should be closed on unit 8a.

Fort Riley personnel have requested additional days to those listed in K.A.R 115-25-9 for designated persons (i.e., 16 years or younger and people with a permit issued according to K.A.R. 115-18-4 or K.A.R. 115-18-15). They have requested the additional period from October 7, 2016 through October 10, 2016.

Fort Riley personnel have requested season dates for firearm deer hunting at Fort Riley to be from November 25, 2016 through November 27, 2016, December 17, 2016 through December 23, 2016, and December 26, 2016 through December 27, 2016.

Fort Riley personnel have requested additional archery hunting days before the regular archery season and also in January when individuals authorized by Fort Riley to hunt and take antlered deer. The days requested are from September 1, 2016 through September 11, 2016 and from January 9, 2017 through January 31, 2017.

Recommendation

Input and comments on this regulation have been received from staff at Fort Riley. A regulation will be prepared based on that input and comments from the public and the Commission.

Public Hearing

Document No.	
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KANSAS REGISTER SUBMISSION FORM

Agency Number -- 710-01

Agency Name -- Kansas Department of Wildlife, Parks and Tourism

Agency Address - 1020 S. Kansas Ave., Suite 200

Topeka, Kansas 66612-1233

Title of Document -- Public Hearing

Desired Date of Publication - January 21, 2016

ITEMS SUBMITTED IN DUPLICATE

CERTIFICATION

I hereby certify that I have reviewed the attached documents, and that they conform to all applicable Kansas Register publication guidelines and to the requirements of K.S.A. 75-431, as amended. I further certify that submission of these items for publication is a proper and lawful action of this agency, that funds are available to pay the publication fees and that such fees will be paid by this agency on receipt of billing.

Christopher J. Tymeson Liaison officer's typed name	Liaison officer's signature
Department Attorney Title	(785) 296-2281 Phone

This space for Register office use only

Wildlife, Parks, and Tourism Commission

Notice of Public Hearing

A public hearing will be conducted by the Wildlife, Parks, and Tourism Commission at 6:30 p.m., Thursday, March 24, 2016 at the Kansas Historical Museum, 6425 SW 6th, Topeka, Kansas, to consider the approval and adoption of proposed regulations of the Kansas Department of Wildlife, Parks, and Tourism.

A general discussion and workshop meeting on business of the Wildlife, Parks, and Tourism Commission will begin at 1:00 p.m., March 24 at the location listed above. The meeting will recess at approximately 5:00 p.m. then resume at 6:30 p.m. at the same location for the regulatory hearing and more business. There will be public comment periods at the beginning of the afternoon and evening meeting for any issues not on the agenda and additional comment periods will be available during the meeting on agenda items. Old and new business may also be discussed at this time. If necessary to complete business matters, the Commission will reconvene at 9:00 a.m. March 25 at the location listed above.

Any individual with a disability may request accommodation in order to participate in the public meeting and may request the meeting materials in an accessible format. Requests for accommodation to participate in the meeting should be made at least five working days in advance of the meeting by contacting Sheila Kemmis, Commission Secretary, at (620) 672-5911. Persons with a hearing impairment may call the Kansas Commission for the Deaf and Hard of Hearing at 1-800-432-0698 to request special accommodations.

This 60-day notice period prior to the hearing constitutes a public comment period for the purpose of receiving written public comments on the proposed administrative regulation.

All interested parties may submit written comments prior to the hearing to the Chairman of the Commission, Kansas Department of Wildlife, Parks, and Tourism, 1020 S. Kansas Ave, Suite 200, Topeka, KS 66612 or to sheila.kemmis@ksoutdoors.com if electronically. All interested parties will be given a reasonable opportunity at the hearing to express their views orally in regard to the adoption of the proposed regulation. During the hearing, all written and oral comments submitted by interested parties will be considered by the commission as a basis for approving, amending and approving, or rejecting the proposed regulation.

The regulation that will be heard during the regulatory hearing portion of the meeting is as follows:

K.A.R. 115-8-1. This permanent regulation establishes special restrictions for department lands and waters. The proposed amendments are updates to the public lands division reference document.

Economic Impact Summary: The proposed amendments to the regulation are not anticipated to have any appreciable negative economic impact on the department, other agencies, small businesses or the public.

K.A.R. 115-25-8. This exempt regulation establishes the open season, bag limits and permits for elk season. The proposed version of the regulation merely updates the season dates for the 2016-2017 season.

Economic Impact Summary: The proposed version of the regulation is not anticipated to have any appreciable negative economic impact on the department, other agencies, small businesses or the public.

K.A.R. 115-25-9. This exempt regulation establishes the open season, bag limits and permits for deer season. The proposed version of the regulation merely updates the dates for the 2016-2017 season.

Economic Impact Summary: The proposed version of the regulation is not anticipated to have any appreciable negative economic impact on the department, other agencies, small businesses or the public.

Copies of the complete text of the regulation and its respective economic impact statements may be obtained by writing the chairman of the Commission at the address above, electronically on the department's website at www.kdwpt.state.ks.us, or by calling (785) 296-2281.

Gerald Lauber, Chairman

Document	No.	

KANSAS REGISTER SUBMISSION FORM

Agency Number -- 710-01

Agency Name -- Kansas Department of Wildlife, Parks and Tourism

Agency Address - 1020 S. Kansas Ave., Suite 200

Topeka, Kansas 66612-1233

Title of Document -- Public Hearing

Desired Date of Publication - February 18, 2016

ITEMS SUBMITTED IN DUPLICATE

CERTIFICATION

I hereby certify that I have reviewed the attached documents, and that they conform to all applicable Kansas Register publication guidelines and to the requirements of K.S.A. 75-431, as amended. I further certify that submission of these items for publication is a proper and lawful action of this agency, that funds are available to pay the publication fees and that such fees will be paid by this agency on receipt of billing.

Christopher J. Tymeson	
Liaison officer's typed name	Liaison officer's signature
Department Attorney	<u>(785) 296-2281</u>
Title	Phone

This space for Register office use only

Wildlife, Parks, and Tourism Commission

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A general discussion and workshop meeting on business of the Wildlife, Parks, and Tourism Commission will begin at 1:00 p.m., March 24 at the location listed above. The meeting will recess at approximately 5:00 p.m. then resume at 6:30 p.m. at the same location for the regulatory hearing and more business. There will be public comment periods at the beginning of the afternoon and evening meeting for any issues not on the agenda and additional comment periods will be available during the meeting on agenda items. Old and new business may also be discussed at this time. If necessary to complete business matters, the Commission will reconvene at 9:00 a.m. March 25 at the location listed above.

Any individual with a disability may request accommodation in order to participate in the public meeting and may request the meeting materials in an accessible format. Requests for accommodation to participate in the meeting should be made at least five working days in advance of the meeting by contacting Sheila Kemmis, Commission Secretary, at (620) 672-5911. Persons with a hearing impairment may call the Kansas Commission for the Deaf and Hard of Hearing at 1-800-432-0698 to request special accommodations.

This 30-day notice period prior to the hearing constitutes a public comment period for the purpose of receiving written public comments on the proposed administrative regulation.

All interested parties may submit written comments prior to the hearing to the Chairman of the Commission, Kansas Department of Wildlife, Parks, and Tourism, 1020 S. Kansas Ave, Suite 200, Topeka, KS 66612 or to sheila.kemmis@ksoutdoors.com if electronically. All interested parties will be given a reasonable opportunity at the hearing to express their views orally in regard to the adoption of the proposed regulation. During the hearing, all written and oral comments submitted by interested parties will be considered by the commission as a basis for approving, amending and approving, or rejecting the proposed regulation.

The regulation, in addition to the previously published notice, that will be heard during the regulatory hearing portion of the meeting is as follows:

K.A.R. 115-25-7. This exempt regulation establishes the open season, bag limits and permits for antelope season. The proposed version of the regulation increases permits in some units by type and updates the season dates for the 2016-2017 season.

Economic Impact Summary: The proposed version of the regulation is not anticipated to have any appreciable negative economic impact on the department, other agencies, small businesses or the public.

Copies of the complete text of the regulation and its respective economic impact statements may be obtained by writing the chairman of the Commission at the address above, electronically on the department's website at www.kdwpt.state.ks.us, or by calling (785) 296-2281.

Gerald Lauber, Chairman



STATE OF KANSAS OFFICE OF THE ATTORNEY GENERAL

DEREK SCHMIDT ATTORNEY GENERAL

MENDINAL HALL 120 SW 10TH AVE., 2ND FLOOR TOPEXA, KS 66612-1597 (785) 296-2215 • FAX (785) 296-6296 WWW AG, KS COV

December 23, 2015

Chris Tymeson Chief Legal Counsel Kansas Department of Wildlife, Parks and Tourism 1020 S. Kansas Ave., Suite 200 Topeka, KS 66612-1327

RE: K.A.R. 115-8-1; K.A.R. 115-25-8; K.A.R. 115-25-9; K.A.R. 115-25-9a

Dear Chris:

Pursuant to K.S.A. 2015 Supp. 77-420(b), we have reviewed the above-referenced regulations and have approved them for legality. The stamped regulations are enclosed with this letter.

Sincerely,

OFFICE OF THE ATTORNEY GENERAL DEREK SCHMIDT

Sarah Fertig

Assistant Attorney General

Enclosure

Cc:

Rep. Sharon Schwartz, Chair, Joint Committee on Rules and Regulations Sen. Vicki Schmidt, Vice Chair, Joint Committee on Rules and Regulations Sen. Oletha Faust-Goudeau, Ranking Minority Member, Joint Committee on Rules and Regulations Raney Gilliland, Legislative Research, State Capitol, Room 68-W Natalie Scott, Office of Revisor, State Capitol, Room 24-E



STATE OF KANSAS OFFICE OF THE ATTORNEY GENERAL

DEREK SCHMIDT

MEMORIAL HALL 120 SW 10TH AVE., 2ND FLOOR TOPEXA, KS 666 12-1597 (785) 296-2215 • FAX (785) 296-6296 WWW ACKS 60V

February 4, 2016

Chris Tymeson Chief Legal Counsel Kansas Department of Wildlife, Parks and Tourism 1020 S. Kansas Ave., Suite 200 Topeka, KS 66612-1327

RE: K.A.R. 115-8-24 (revocation); K.A.R. 115-25-7

Dear Chris:

Pursuant to K.S.A. 2015 Supp. 77-420(b), we have reviewed the above-referenced regulations and have approved them for legality. The stamped regulations are enclosed with this letter.

Sincerely,

OFFICE OF THE ATTORNEY GENERAL DEREK SCHMIDT

Sarah Fertig

Assistant Attorney General

Enclosures

Cc: Sen. Vicki Schmidt, Chair, Joint Committee on Rules and Regulations

Rep. Sharon Schwartz, Vice Chair, Joint Committee on Rules and Regulations Sen. Oletha Faust-Goudeau, Ranking Minority Member, Joint Committee on

Rules and Regulations

Raney Gilliland, Legislative Research, State Capitol, Room 68-W

Natalie Scott, Office of Revisor, State Capitol, Room 24-E

STATE OF KANSAS

RANEY L. GILLILAND
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Floom 68-West — State Capitol Building — 300 SW Teath Avenue — Togelss, Kansas 50812-1504 PHCNE (785) 208-3181 * FAX (785) 208-3624 * TTY (785) 208-3677 INTERNET: http://www.kslegislatum.org/ided E-AMIL: kslegies/fellicl.ks.gov

February 15, 2016

Mr. Robin Jennison, Secretary Kansas Department of Wildlife, Parks and Tourism 1020 S. Kansas Avenue, Room 200 Topeka, KS 66612

Dear Secretary Jennison:

At its meeting on February 8, 2016, the Joint Committee on Administrative Rules and Regulations reviewed for public comment rules and regulations concerning KAR 115-8-1, department lands and waters, hunting, furharvesting, and discharge of firearms; KAR 115-25-8, elk, open season, bag limit, and permits; KAR 115-25-9, deer, open season, bag limit, and permits. After discussion, the Committee had no comments.

Prior to filing with the Secretary of State, review the history sections of the rules and regulations to update them to the most recent statutory citations, making certain the citations for authorizing and implementing statutes are correct and complete. Please indicate your agency's website address in the filing notice where proposed regulations can be located. In addition, if your agency accepts written comments by e-mail include this information in the public notice. Further, e-mail requests for public accommodation should be included as a part of the notice. Finally, verify that the adoption by reference of any materials included in the regulations is properly completed as prescribed in the Policy and Procedure Manual for the Adoption of Kansas Administrative Regulations.

Please make this letter a part of the public record on these regulations. The Committee will review the regulations the agency ultimately adopts, and reserves any expression of legislative concern to that review.

To assist in that final review:

Please inform the Joint Committee and me, in writing, at the time the rules and regulations are adopted and filed with the Secretary of State, of any and all changes that have been made following the public hearing. Please notify the Joint Committee and me, in writing, when your agency has adopted the regulations as permanent; delayed implementation of the regulations; or decided not to adopt any of the regulations.

Also, please indicate separately to the Joint Committee and me, any changes made to the proposed regulations reviewed by the Committee.

Based upon direction from the Committee, failure to respond to each and every comment contained in this letter may result in the request that a spokesperson from your agency appear before the Committee to explain the agency's failure to reply.

Sincerely,

Sonay Z., Authoria

Raney L. Gilliland

Director

RLG/db

- 115-8-1. Department lands and waters: hunting, furharvesting, and discharge of firearms. (a) Subject to provisions and restrictions as established by posted notice or as specified in the document adopted by reference in subsection (e), the following activities shall be allowed on department lands and waters:
 - (1) Hunting during open seasons for hunting on lands and waters designated for public hunting;
- (2) furharvesting during open seasons for furharvesting on lands and waters designated for public hunting and other lands and waters as designated by the department;
 - (3) target practice in areas designated as open for target practice; and
 - (4) noncommercial training of hunting dogs.
- (b) Other than as part of an activity under subsection (a), the discharge of firearms and other sport hunting equipment capable of launching projectiles shall be allowed on department lands and waters only as specifically authorized in writing by the department.
- (c) The discharge of fully automatic rifles or fully automatic handguns on department lands and waters shall be prohibited.
- (d) Department lands and waters shall be open neither for commercial rabbit and hare furharvesting nor for commercial harvest of amphibians and reptiles.
- (e) The department's "KDWPT fisheries and wildlife public lands division public land special use restrictions," dated April 1, 2014 December 17, 2015, is hereby adopted by reference. (Authorized by and implementing K.S.A. 2013 2015 Supp. 32-807; effective Dec. 4, 1989; amended July 13, 2001; amended May 16, 2008; amended May 15, 2009; amended July 23, 2010; amended Nov. 14, 2011;

ECONOMIC IMPACT STATEMENT

K.A.R. 115-8-1. Department lands and waters; hunting, furharvesting, and discharge of firearms.

DESCRIPTION: This permanent regulation establishes certain requirements for and restrictions on certain activities on department lands and waters, including hunting, furharvesting, and other discharge of firearms. Over a period of many years, posted notice has been used to restrict access to certain properties and enhance recreational opportunities. Many of those posted notice restrictions have become long-term policies and to better inform the public as well as enforce the posted notices, the department has consolidated many of those notices into a reference document for adoption by reference. This is an update to that reference document, particularly related to removing some restrictions on vehicle traffic, adjusting some non toxic shot requirements, adjusting some boating restrictions, coordinating some refuge area requirements and adding some daily use permits.

FEDERAL MANDATE: None.

ECONOMIC IMPACT: The proposed amendments are not anticipated to have any appreciable economic impact on the department, other agencies, small businesses or the public.

ALTERNATIVES CONSIDERED: None.

Kansas Department of Wildlife, Parks and Tourism

KDWPT Public Lands Division Special Use Restrictions

Dated: December 17, 2015

I.) Access Restrictions

The following properties have access restrictions (curfews) during specific times during a 24 hour period.

Region 1

- -Hain WA & SFL-no vehicle access during waterfowl seasons
- -Greeley WA- Closed to all activities February 1 through August 31
- -Sandsage Bison Range & WA-any pasture where Bison are present
- -Pratt Backwater Channel-open 6 a.m. through 10 p.m.

Region 2

- -Benedictine WA-use of parking lot ½ hour after sunset to ½ hour before sunrise restricted to individuals authorized by permit
- -Pillsbury Crossing WA-open 6 a.m. through 10 p.m.

Region 3

- -Maxwell Wildlife Refuge-access restricted to main road, area closed to all activities, except during special events
- -Grand Osage WA Access for special hunts at guard entrance only

II.) Age Restrictions

Portions of the following properties restrict hunting to specific age groups

Region 1

- -Cedar Bluff WA North Dam area, youth/mentor area all species, all seasons, archery & shotgun equipment only
- -Cedar Bluff WA Threshing Machine Canyon (west) area, youth/mentor area all species, all seasons
- -Jamestown WA- Ringneck & Puddler Marshes, mentor area- all species, all seasons
- -Glen Elder WA- Granite Creek area, youth/mentor area-all species, October 1 January 31
- -Chevenne Bottoms WA-Mitigation Marsh, youth/mentor-all species, all seasons

- -Hillsdale WA-Big Bull wetland area, youth/mentor area-all species, all seasons
- -Kansas River WA Fitzgerald Tract, youth/mentor all species, all seasons
- -Milford WA-West Broughton area, youth/mentor area hunting-all species, all seasons
- -Perry WA-designated area, youth/mentor hunting-all species, all seasons
- -Melvern WA-designated area, youth/mentor hunting/fishing-all species, all seasons

Region 3

-Neosho WA- Pool 8, mentor waterfowl hunters on weekends and holidays, all other days open to general public

III.) No alcohol

Region 1

- -Rooks SFL & WA
- -Pratt Backwater Channels

Region 2

- -Atchison SFL
- -Benedictine WA
- -Brown SFL & WA
- -Buck Creek WA
- -Burr Oak WA
- -Dalbey WA
- -Douglas SFL & WA
- -Elwood WA
- -Jeffery Energy Center WA Area 2
- -Kansas River WA K18 River Access
- -La Cygne Lake & WA
- -Leavenworth SFL
- -Lyon SFL & WA
- -Middle Creek Lake Area
- -Miami SFL
- -Pillsbury Crossing WA
- -Pottawatomie SFL's 1 & 2
- -Rising Sun River Access
- -Shawnee SFL & WA
- -Osawatomie Dam and Parking Area
- -Osage SFL

- -Black Kettle SFL
- -Butler SFL
- -Byron Walker Wildlife Area Archery Range
- -Cheney Reservoir at shooting range
- -Cowley SFL
- -Chase SFL & WA
- -Kingman SFL
- -Maxwell Wildlife Area at shooting range
- -McPherson SFL
- -Montgomery SFL & WA
- -Mined Land WA-Unit 1 only
- -Shoal Creek WA

IV.) All Non-Toxic Shot

Region 1

- -Jamestown WA
- -Talmo Marsh WA
- -Cheyenne Bottoms WA
- -Gurley Salt Marsh
- -Isabel WA
- -Playa Lakes (Heron, Stein, Wild Turkey)
- -Texas Lake WA

Region 2

- -Benedictine WA
- -John Redmond Reservoir-Otter Creek WA
- -Marais des Cygnes WA

Region 3

- -McPherson Wetlands
- -Slate Creek Wetlands
- -Neosho WA
- -Cherokee Lowlands WA

V.) Non Toxic Shot – designated dove fields

- -Jamestown WA
- -Glen Elder WA

-Ottawa SFL

Region 2

- -Bolton WA
- -Clinton WA
- -Dalbey WA
- -Elwood WA
- -Hillsdale WA
- -Kansas River WA
- -Melvern WA
- -Milford WA
- -Oak Mills WA
- -Perry WA
- -Tuttle Creek WA

Region 3

- -Cheney WA
- -El Dorado WA
- -Dove Flats WA
- -Elk City WA
- -Fall River WA
- -Mined Land WA
- -Spring River WA
- -Toronto WA
- -Woodson WA
- -Grand Osage WA
- -Big Hill WA
- -Berentz-Dick WA
- -Hollister WA

VI.) Boating Restrictions

a.) No Motorized Boats

- -Jamestown WA- Pintail, Puddler, and Buffalo Creek Marshes
- -Cheyenne Bottoms WA-motorized watercraft permitted only during the waterfowl season. From 4/15 thorough 8/15, no boats permitted from 10 a.m. through 5 p.m. No out of water propeller driven watercraft permitted at any time.

-Milford WA-no motorized boats are allowed in any wetland areas except Mall Creek/Peterson Bottoms

Region 3

- -Elk City WA-Widgeon, Simmons, Housemound Marshes
- -Marais des Cygnes WA-no motorized boats except in Unit A (boat lane only) and Unit G

b.) No Gasoline Engine Powered Boats

Region 1

-Jamestown WA-Marsh Creek Marsh

Region 2

-Perry WA – all marshes, except East and West pools of Kyle Marsh

c.) No Wake

The following lakes require all motorized vessels to be operated at no wake speeds.

Region 1

- -Jewell SFL
- -Ottawa SFL
- -Rooks SFL
- -Sheridan SFL
- -Meade SFL
- -Scott SFL- in designated area

Region 2

- -Marais des Cygnes WA
- -Pottawatomie SFL #1
- -Pottawatomie SFL #2

- -Black Kettle SFL
- -Butler SFL
- -Cowley SFL
- -Kingman SFL
- -McPherson SFL
- -Wilson SFL

-Woodson SFL

VII.) Closed to All Hunting

Properties could be included in the STWD special hunts program.

Region 1

- -Saline SFL
- -Big Basin Prairie Preserve
- -Ford SFL
- -Kiowa SFL
- -Pratt Backwater

Region 2

- -Green WA-(8 mi. West of Topeka)
- -Pillsbury Crossing WA
- -Pottawatomie SFL # 2
- -Rocky Ford Fishing Area

Region 3

- -Maxwell Wildlife Refuge
- -Montgomery SFL
- -Neosho SFL

VIII.) Equipment Restrictions (Hunting)

a.) Archery Only

Region 3

- -Cherokee Lowlands WA deer and turkey only
- -McPherson SFL-deer and turkey only
- -Mined Land WA Unit 1, Unit 21, Unit 23, a portion of Unit 22 and Unit 47

b.) No Center fire Rifles/Handguns

Region 2

- -Kansas River WA Urish, Macvicar & K-18 tracts
- -La Cygne WA

c.) Shotgun & Archery Only

- -Cedar Bluff WA North Dam Youth/Mentor area
- -Lovewell WA-designated area below the dam
- -Ottawa SFL
- -Sheridan SFL
- -Sandsage Bison Range & WA-north pasture units only

Region 2

- -Kansas River WA-no firearms deer hunting, Urish, Macvicar & K-18 tracts
- -Osage SFL

Region 3

- -Berentz/Dick WA
- -Shoal Creek WA
- -Wilson SFL

d.) Shotgun, Archery & Rimfire Only

Region 2

- -Douglas SFL & WA
- -Leavenworth SFL & WA
- -Shawnee SFL & WA

e.) Shotgun, Archery & Muzzleloader Only

Region 2

- -Elwood WA
- -Jeffrey Energy Center WA Area #2 (except for special draw youth hunts)
- -Middle Creek Lake Area
- -Otter Creek WA at John Redmond Reservoir
- -Rutlader WA

IX.) Disabled Accessible Hunting

The following properties have specific areas designated for disabled access hunting. Specific locations are posted at the wildlife area and can be found on the area brochures and web-sites. Special permit is required and available from the Area Manager.

Region 1

-Glen Elder WA

- -Lovewell WA
- -Norton WA
- -Webster WA
- -Wilson WA
- -Cheyenne Bottoms WA-disabled hunting blind restricted to disabled only use. Assistants allowed to hunt if they accompany disabled hunter.

- -Clinton WA
- -Milford WA
- -Perry WA
- -Tuttle Creek WA

X.) No Shooting from Dikes or Levees

Region 1

-Cheyenne Bottoms WA

Region 2

-Marais des Cygnes WA

Region 3

-Neosho WA-no shooting from designated dikes & levees

XI.) No Swimming

Waters in addition to the state fishing lakes that are closed to swimming.

Region 1

- -Big Basin Prairie Preserve
- -Pratt Backwater
- -Sandsage Bison Range & WA Sandpit

Region 2

- -Melvern WA-Quarry Pond
- -Pillsbury Crossing WA

- -El Dorado WA-jumping bridge located at the Junction of the Walnut River and NE Chelsea Road
- -Mined Land WA

XII.) Refuges

The following properties have portions of the area designated as a refuge during specific periods of the year, or year-round. Access and activity restrictions are for refuge management, special hunts, or special permits.

a.) Refuge Area Closed to All Activities Year Round

Region 1

Cedar Bluff WA (Operations Area East of Dam) Cheyenne Bottoms WA-Pool 1

Region 2

Benedictine WA
Jeffrey Energy Center-Area #3
Marais des Cygnes WA
Milford WA-Steve Lloyd refuge area

Region 3

McPherson Wetlands - South Refuge Fall River WA Mined Land WA Bison Pen located on Unit 1

b.) Refuge Area Closed to Hunting Year Round Open to All Other Legal Activities

Region 1

- -Rooks SFL
- -Sheridan SFL
- -Ottawa SFL

Region 2

-Leavenworth SFL & WA

Region 3

-Kingman WA-waterfowl refuge

c.) Refuge Area Closed to Hunting, Open to all other legal activities 11/1 to 1/31

- -Cedar Bluff WA Cove 1, designated water area
- -Lovewell WA designated water area

(d). Refuge Area Closed to Hunting Year Round, Closed to all activities 9/1 – 3/31

Region 1

-Lovewell WA – designated land area

Region 3

Elk City WA

Neosho WA

Cheney WA

Marion WA

f.) Refuge Area Closed to All Activities 9/1 to 1/31

Region 1

- -Cedar Bluff WA west refuge
- -Smoky Hill WA
- -Wilson WA

g.) Refuge Area Closed to All Activities 10/1 through 1/15

Region 2

Clinton WA

Hillsdale WA

Melvern WA

Perry WA

h.) Refuge Area Closed to All Activities 10/1 to 1/31

Region 1

- -Jamestown WA
- -Brzon WA
- -Ottawa SFL

i.) Refuge Area Closed to All Activities 10/1 – 3/31

Region 3

-McPherson Valley Wetlands WA

j.) Refuge Area Closed to All Activities 11/1 to 1/31

- -Cedar Bluff WA Church Camp Cove
- -Glen Elder WA
- -Norton WA
- -Webster WA

XIII. Seasonal Closures

a.) Access by Permit Only 10/1 through 3/31

Region 2

- -Benedictine WA
- b.) Access by Permit Only 4/1 through 5/31 and 9/1 through 1/31

Region 2

- -Buck Creek WA
- -Noe WA
- c.) Open to Hunting Thursday, Saturday and Sunday 9/10 through 3/31

Region 2

- -Brown SFL
- d.) Open to Hunting Tuesday, Thursday and Saturday

Region 3

- -Berentz/Dick WA
- e.) Open to Upland Bird Hunting Tuesday, Thursday and Sunday

Region 2

- -Burr Oak WA
- -Dalbey WA
- -Elwood WA
- f.) Closed to fishing 9/15 through 4/15

-Lovewell WA Inlet canal

Region 2

-Marais des Cygnes WA (marshes only)

XIV. Shooting Area (Ranges)

The following properties have designated firearm or archery ranges. Shooting hours are posted at the facility and available on area brochures and web-sites.

Region 1

Glen Elder WA

Region 2

Shawnee SFL (firearms & archery)

Region 3

Cheney Reservoir & WA (firearms) Byron Walker WA (archery) Maxwell Wildlife Refuge (firearms) Hollister WA (firearms)

XV. Daily Hunt Permits

Daily hunt permits are required on the following properties:

Region 1

- -Glen Elder WA Granite Creek Area during youth/mentor seasons
- -Jamestown WA In addition to daily hunt permit, trapping permit is required from the manager to trap
- -Lovewell WA In addition to daily hunt permit, trapping permit is required from the manager to trap
- -Cheyenne Bottoms WA-In addition to daily hunt permit, trapping permit is required from the manager to trap
- -Isabel WA
- -Texas Lake WA

- -Benedictine Bottoms
- -Bolton WA
- -Clinton WA
- -Dalbey WA

- -Douglas SFL
- -Elwood WA
- -Hillsdale WA
- -Jeffrey Energy Center WA Area # 2
- -Kansas River WA
- -Lyon SFL
- -Marais des Cygnes WA
- -La Cygne WA
- -Melvern WA
- -Milford WA
- -Oak Mills WA
- -Perry WA
- -Tuttle Creek WA

- -McPherson Wetlands
- -Slate Creek Wetland
- -Berentz/Dick WA
- -Neosho WA-

XVI. Daily Use Permits

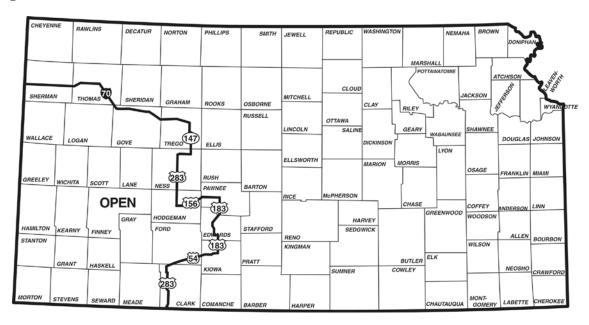
Daily use permits are available electronically through I-Sportsman e-permit system for ALL activities.

- -Buck Creek WA
- -Noe WA

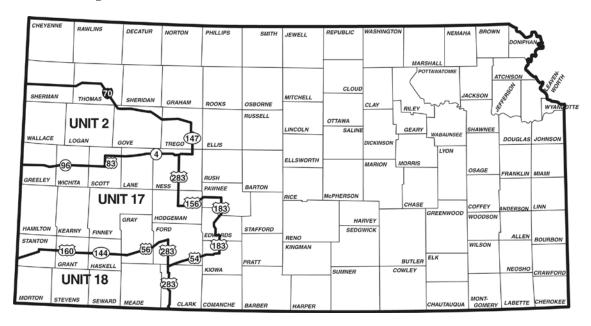
- **115-25-7. Antelope; open season, bag limit, and permits.** (a) The open season for the taking of antelope shall be as specified in this subsection. The unit designations in this subsection shall have the meanings specified in K.A.R. 115-4-6.
 - (1) Archery season.
- (A) The archery season dates shall be September 24, 2016 through October 2, 2016 and October 15, 2016 through October 31, 2016.
- (B) The taking of antelope during the established archery season shall be authorized for Smoky Hill, unit 2; West Arkansas, unit 17; and Cimarron, unit 18. Unlimited archery permits for residents and nonresidents shall be authorized for the area.
 - (2) Firearm season.
 - (A) The firearm season dates shall be October 7, 2016 through October 10, 2016.
- (B) The open units for the taking of antelope during the established firearm season and the number of permits authorized shall be as follows:
- (i) Smoky Hill, unit 2: One hundred and twenty-six resident firearm permits shall be authorized for the unit.
- (ii) West Arkansas, unit 17: Forty-eight resident firearm permits shall be authorized for the unit.
 - (iii) Cimarron, unit 18: Sixteen resident firearm permits shall be authorized for the unit.
 - (3) Muzzleloader-only season.
 - (A) The muzzleloader-only season dates shall be October 3, 2016 through October 6,

- 2016. Muzzleloader permits also shall be valid in the unit for which the permit is authorized during the established firearm season dates.
- (B) The open units for the taking of antelope during the established muzzleloader-only season and the number of permits authorized shall be as follows:
 - (i) Smoky Hill, unit 2: Thirty-six resident muzzleloader permits shall be authorized for the unit.
 - (ii) West Arkansas, unit 17: Ten resident muzzleloader permits shall be authorized for the unit.
 - (iii) Cimarron, unit 18: Eight resident muzzleloader permits shall be authorized for the unit.
- (b) The bag limit for each archery, firearm, and muzzleloader permit shall be one antelope of either sex.
- (c) This regulation shall be effective on and after May 1, 2016, and shall have no force and effect on and after March 1, 2017. (Authorized by and implementing K.S.A. 2015 Supp. 32-807 and K.S.A. 2015 Supp. 32-937.)

Archery Pronghorn Unit



Firearm, Muzzleloader Pronghorn Units



ECONOMIC IMPACT STATEMENT

K.A.R. 115-25-7. Antelope; open season, bag limit, and permits.

DESCRIPTION: This proposed exempt regulation establishes hunting unit boundaries, bag limit, application periods and season dates for the 2016 firearm, muzzleloader, and archery antelope seasons. The hunting units include all of the area included during the 2016 season. An unlimited number of archery permits are authorized, however, recent trends indicate that about 325 people may apply for these permits for residents. 15 nonresident archery permits were issued in 2015 and it is anticipated that a like number will be issued in 2016.

The proposed unit boundaries for the 2016 firearm hunting season are the same as the 2016 unit boundaries. A total of 190 firearms permits are proposed in three management units as follows: Unit 2-126 permits, Unit 17-48 permits, and Unit 18-16 permits, an increase of 36 permits from the previous season. In addition, 54 muzzleloader permits are proposed in three management units as follows: Unit 2-36 permits, Unit 17-10 permits, and Unit 18-8 permits, an increase of 10 permits from the previous season.

FEDERAL MANDATE: None.

ECONOMIC IMPACT: It is anticipated that 530 antelope hunting permits will be authorized. Estimated revenue if all permits are issued would be approximately \$27,875. That amount represents equal participation in the antelope season by landowner/tenants and general residents, as well as nonresident participation. Approximately 1150 people will apply for an antelope permit or preference point. A \$5 nonrefundable application fee from all applicants will generate an additional \$5,575. Other administrative costs associated with the season are borne by the Department.

Approximately 2650 days of hunting activity will occur. The national survey of fishing, hunting, and wildlife associated recreation conducted by the U.S. Fish and Wildlife Service estimated that an average big game hunter spent more than \$1100 per season, thus the antelope season may generate \$583,000 in direct economic benefits to businesses providing goods and services. There will be no other economic impact on the general public, small businesses or on other state agencies.

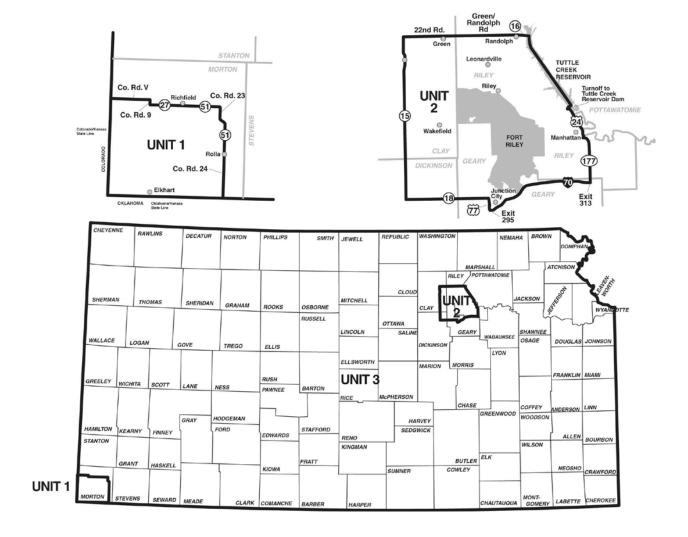
ALTERNATIVES CONSIDERED: None.

- **115-25-8.** Elk; open season, bag limit, and permits. (a) The unit designations in this regulation shall have the meanings specified in K.A.R. 115-4-6b, except that the area of Fort Riley, subunit 2a, shall not be included as part of Republican-Tuttle, unit 2.
 - (b) The open seasons for the taking of elk shall be as follows:
 - (1) The archery season dates and units shall be as follows:
 - (A) Statewide, except Fort Riley, subunit 2a, and unit 1: September 12, 2016 through December 31, 2016.
 - (B) Fort Riley, subunit 2a: September 1, 2016 through September 30, 2016.
 - (2) The firearm season dates and units shall be as follows:
 - (A) Statewide, except Fort Riley, subunit 2a, and unit 1: November 30, 2016 through December 11, 2016 and January 1, 2017 through March 15, 2017.
 - (B) Fort Riley, subunit 2a:
 - (i) First segment: October 1, 2016 through October 31, 2016.
 - (ii) Second segment: November 1, 2016 through November 30, 2016.
 - (iii) Third segment: December 1, 2016 through December 31, 2016.
 - (3) The muzzleloader season dates and units shall be as follows:
 - (A) Statewide, except Fort Riley, subunit 2a, and unit 1: September 1, 2016 through September 30, 2016.
 - (B) Fort Riley, subunit 2a: September 1, 2016 through September 30, 2016.
 - (c) A limited-quota either-sex elk permit shall be valid during any season using equipment authorized for that season. Ten either-sex elk permits shall be authorized.

- (d) A limited-quota antlerless-only elk permit shall be valid during any season using equipment authorized for that season, except that a limited-quota antlerless-only elk permit shall be valid on Fort Riley, subunit 2a, only as follows:
- (1) A first-segment antlerless-only elk permit shall be valid on Fort Riley, subunit 2a, only during the first segment. Five first-segment antlerless-only elk permits shall be authorized.
- (2) A second-segment antlerless-only elk permit shall be valid on Fort Riley, subunit 2a, only during the second segment. Five second-segment antlerless-only elk permits shall be authorized.
- (3) A third-segment antlerless-only elk permit shall be valid on Fort Riley, subunit 2a, only during the third segment. Five third-segment antlerless-only elk permits shall be authorized.
- (4) All antlerless-only elk permits shall be valid on Fort Riley, subunit 2a, during the September 1, 2016 through September 30, 2016 archery and muzzleloader seasons.
 - (e) The bag limit shall be one elk as specified on the permit issued to the permittee.
- (f) An unlimited number of hunt-on-your-own-land antlerless-only elk permits and eithersex elk permits shall be authorized in units 2 and 3. A hunt-on-your-own-land permit shall be valid during any open season. The bag limit for each hunt-on-your-own-land elk permit shall be one elk as specified on the permit.
 - (g) An unlimited number of over-the-counter antlerless-only elk permits and either-sex elk permits shall be authorized in unit 3.

(i) This regulation shall have no force and effect on and after April 1,2017. (Authorized by and implementing K.S.A. 2015 Supp. 32-807 and K.S.A.2015 Supp. 32-937.)

Elk Units



ECONOMIC IMPACT STATEMENT

K.A.R. 115-25-8. Elk; open season, bag limit and permits.

DESCRIPTION: This proposed exempt regulation establishes hunting unit boundaries, bag limit, application periods and season dates for the 2016-2017 muzzleloader, archery, and firearm seasons for elk. The units allow for statewide use for limited-quota permits, except in a portion of Morton County. Limited-quota elk and unlimited hunt-on-your-own-land (HOYOL) hunters would be allowed to hunt during any open season with the equipment that was allowed during that season. Unlimited general eithersex and antlerless-only permits would allow the use of the permits in all units but would exclude two units. Unlimited HOYOL either-sex and antlerless-only permits would be allowed statewide, except a portion of Morton County, Unit 1. The proposed regulation would allow elk hunting from September 1. 2016 through March 15, 2017 statewide (outside Fort Riley, except Unit 1). Fifteen limited-quota antlerless permits would also be valid during a September muzzleloader and archery equipment season on Fort Riley, Subunit 2a. However, only five limited-quota antlerless-only elk permits at a time would be made available for use during each of three seasons on subunit 2a (Fort Riley) (October 1, 2016 through October 31, 2016; November 1, 2016 through November 30, 2016; and December 1, 2016 through December 31, 2016). Ten limited-quota either-sex elk permits would be valid from September 1, 2016 through December 31, 2016 on subunit 2a and from September 1, 2016 through March 15, 2017 in the remainder of the state, except Unit 1. Fort Riley military personnel would continue to control access to the military grounds for the purpose of elk hunting, and are expected to provide hunting access only during a portion of the available days during the open seasons. The seasons are intended to provide increased opportunity for those hunters drawing elk permits, and increased flexibility to address elk that may disperse off the Fort as well as those animals beginning to appear within other locations in the State. This represents no change from the total limited-quota permits for 2015.

FEDERAL MANDATE: None

ECONOMIC IMPACT: It is anticipated that 25 limited-quota elk permits will be issued. Based on 2015 numbers, it is estimated that at least another 35 HOYOL permits will be issued and as well as 10 unlimited general permits. In addition, it is estimated that 1000 people will apply for the drawing permits or bonus points and those individuals pay a \$5 nonrefundable application fee. The application fee generates \$5000. Estimated revenue if all permits are issued would be approximately \$10,875. Administrative costs associated with the season are borne by the Department. Approximately 350 days of hunting activity may occur, thus providing \$77,000 economic benefit to businesses providing goods and services. To the extent the expanded unit, seasons, and permit numbers help prevent dispersal of elk onto private land, and therefore help prevent occurrence of damage from dispersed elk, there may be some positive economic impact to the general public. No other economic impact on the general public, small businesses, or on other state agencies is anticipated.

ALTERNATIVES CONSIDERED: None

- **115-25-9. Deer; open season, bag limit, and permits.** (a) The open season for the taking of deer shall be as follows:
 - (1) Archery season.
- (A) The archery season in all deer management units shall be September 12,2016 through December 31, 2016.
- (B) Archery deer permits also shall be valid during the portion of the extended firearm season beginning on January 1, 2017 and extending through the last open day in units open during an extended firearm season and shall be valid with any legal equipment authorized during a firearm season, but shall be valid only for antierless white-tailed deer during those dates.
- (C) The number of archery deer permits based on a review of deer population indices, biological and ecological data, history of permit use and harvest rates, public input, and other relevant information shall be as established by the secretary with the concurrence of the commission.
- (D) The urban antlerless-only white-tailed deer archery season shall begin on January 16, 2017 and extend through January 31, 2017 in all units designated as an urban deer management unit.
 - (2) Firearm season.
- (A) In the Fort Leavenworth subunit, the firearm season dates shall be November 19, 2016 through November 20, 2016, November 24, 2016 through November 27, 2016, December 3, 2016 through December 4, 2016, December 10, 2016 through December 11, 2016, and December 17, 2016 through December 18, 2016. In the Smoky Hill Air National Guard subunit, the firearm season dates shall be November 30, 2016 through December 11, 2016. The regular firearm season dates in all other deer management units shall be November 30, 2016 through December 11, 2016.

- (B) The pre-rut white-tailed deer antlerless-only season in all deer management units shall be October 8, 2016 through October 9, 2016.
- (C) During the regular and extended firearm deer seasons, white-tailed either-sex deer permits issued for a deer management unit adjacent to or encompassing an urban deer management unit shall be valid in both the designated unit and the urban deer management unit.
- (D) The number of firearm deer permits for each management unit based on a review of deer population indices, biological and ecological data, history of permit use and harvest rates, public input, and other relevant information shall be as established by the secretary with the concurrence of the commission.
 - (3) Muzzleloader-only season.
- (A) The muzzleloader-only season in all deer management units shall be September 12, 2016 through September 25, 2016. Muzzleloader deer permits shall also be valid during established firearm seasons using muzzleloader equipment, except that during the portion of the extended firearm season beginning on January 1, 2017 and extending through the last open day in units open during an extended firearm season, these permits shall be valid with any legal equipment authorized during a firearm season. During an extended firearm season, only muzzleloader deer permits for deer management units open during these dates shall be valid, and only for antlerless white-tailed deer.
- (B) The number of muzzleloader deer permits issued for each management unit based on a review of deer population indices, biological and ecological data, history of permit use and harvest rates, public input, and other relevant information shall be as established by the secretary with the concurrence of the commission.
 - (4) Season for designated persons.
 - (A) The season for designated persons to hunt deer shall be September 3, 2016

through September 11, 2016 in all deer management units.

- (B) Only the following persons may hunt during this season:
- (i) Any person 16 years of age or younger, only while under the immediate supervision of an adult who is 18 years of age or older; and
- (ii) any person with a permit to hunt from a vehicle issued according to K.A.R.115-18-4 or a disability assistance permit issued according to K.A.R. 115-18-15.
 - (C) All resident and nonresident deer permits shall be valid during this season.
- (D) All persons hunting during this season shall wear blaze orange according to K.A.R. 115-4-4.
 - (5) Extended firearm seasons.
- (A) Each unfilled deer permit valid in unit 6, 8, 9, 10, 16, or 17, as applicable, shall be valid during an extended antlerless-only firearm season beginning January 1, 2017 and extending through January 2, 2017 in those units.
- (B) Each unfilled deer permit valid in units 1, 2, 3, 4, 5, 7, 11, 12, 13, or 14, as applicable, shall be valid during an extended antlerless-only firearm season beginning January 1, 2017 and extending through January 8, 2017 in those units.
- (C) Each unfilled deer permit valid in units 10A, 15, or 19, as applicable, shall be valid in an extended antlerless-only firearm season beginning January 1, 2017 and extending through January 15, 2017 in those units.
 - (D) Only antlerless white-tailed deer may be taken.
- (E) Permits restricted to a specific unit shall remain restricted to that unit during the extended firearm season.
 - (F) Equipment legal during a firearm season shall be authorized with any permit.
- (b) Unlimited resident hunt-on-your-own-land, special hunt-on-your-own-land, and nonresident hunt-on-your-own-land deer permits shall be authorized for all units.

These permits also shall be valid during the portion of the extended firearm season beginning on January 1, 2017 and extending through the last open day in units open during an extended or special extended firearm season, but shall be valid only for antlerless white-tailed deer during an extended or special extended firearm season.

- (c) Any individual may apply for and obtain multiple deer permits, subject to the following limitations:
- (1) Any individual may apply for or obtain no more than one deer permit that allows the taking of an antlered deer, except when the individual is unsuccessful in a limited quota drawing and alternative permits for antlered deer are available at the time of subsequent application.
- (2) Any individual may obtain no more than five antlerless white-tailed deer permits. One antlerless white-tailed deer permit shall be valid statewide, except in unit 18, including lands managed by the department. Four additional antlerless white-tailed deer permits shall be valid in units 1, 2, 3, 4, 5, 7, 10A, 11, 12, 13, 14, 15, and 19 on lands not managed by the department, except Cedar Bluff, Glen Elder, Kanopolis, Lovewell, Norton, Webster, and Wilson Wildlife Areas and Kirwin National Wildlife Refuge.
- (3) Any resident may obtain no more than one either-species, either-sex permit through the application period described in K.A.R. 115-4-11.
- (4) Nonresidents shall be eligible to obtain antlerless white-tailed deer permits.

 Otherwise, a nonresident shall be eligible to apply for and obtain only those permits designated as nonresident deer permits.
- (5) No resident or nonresident shall purchase any deer permit that allows the taking of antlerless-only deer without first having obtained a deer permit that allows the taking of antlered deer, unless the antlerless-only deer permit is purchased after

December 30, 2016.

- (6) Any individual may obtain one antlerless-only either-species deer permit, subject to the number of antlerless-only either-species deer permits authorized.
- (d) The bag limit for each deer permit shall be one deer, as specified on the permit issued to the permittee.
- (e) No deer permit issued pursuant to this regulation shall be valid after January 31, 2017.
- (f) This regulation shall be effective on and after April 1, 2016, and shall have no force and effect on and after March 1, 2017. (Authorized by and implementing K.S.A. 2015 Supp. 32-807 and K.S.A. 2015 Supp. 32-937.)

ECONOMIC IMPACT STATEMENT

K.A.R. 115-25-9. Deer; open season, bag limit, and permits.

<u>DESCRIPTION:</u> The proposed exempt regulation establishes hunting bag limits, application periods and season dates for the 2016-2017 firearm, muzzleloader and archery deer seasons. There are some changes from 2015-2016 seasons. Season dates are adjusted to coincide with the calendar.

FEDERAL MANDATES: None

ECONOMIC IMPACT: If the economic impact to the department, the general public, small business and other agencies from the 2016-17 seasons were to be similar to the estimate for the 2015-2016 seasons, total revenue to the department from the sale of all resident, nonresident, and landowner/tenant deer permits is estimated to be approximately \$10,045,760.

Approximately 575,000 days of hunting activity by 115,000 hunters are anticipated. A survey conducted by the U.S. Fish and Wildlife Service estimated that big game hunters spent approximately \$1100 per year on trip and equipment expenditures, thus the 2014-15 deer seasons in Kansas are anticipated to generate approximately \$126.5 million worth of direct economic benefit to businesses providing big game goods and services. No other economic impact to state agencies, small businesses, or other individuals is anticipated.

ALTERNATIVES CONSIDERED: None.